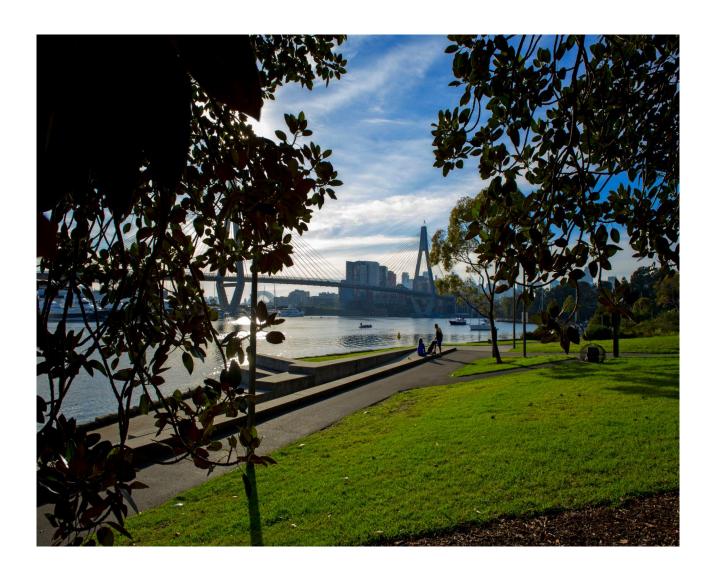
Attachment J

Johnstons Creek Parklands





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Reconciliation Statement

Our vision for reconciliation is a Sydney that values the living cultures of Aboriginal and Torres Strait Islander people, embraces the truthful reflection of the history and experiences of First Nations peoples, and is dedicated to equity, opportunity and respect for Aboriginal and Torres Strait Islander communities.

In taking action, the City strives to reflect the needs and aspirations of Sydney's First Nations communities and recognise their impact and contribution. The City will listen to and elevate the voices of Aboriginal and Torres Strait Islander peoples.

Source:

City of Sydney Stretch Reconciliation Plan November 2020 – November 2023

Part A Management Framework

1. Introduction

What is a PoM

A Plan of Management ("PoM") is a document which provides a clear set of guidelines for the short and long-term management of a parcel of community land owned by Council or Crown Land under Council's care, control and management.

A PoM outlines how a park, facility or civic space will be used, improved and managed in the future. It identifies Council's goals and objectives for the land, and establishes the overall direction for its planning, resource management and maintenance.

Need for the PoM

The Crown Land Management Act 2016 ("CLM Act") commenced on 1 July 2018, introducing a consolidated, modern piece of legislation to govern the management of Crown Land in New South Wales, further implementing reforms identified through the comprehensive review of Crown land management.

The CLM Act introduces significant changes to the management of Crown land by councils. Specifically, councils are now required to manage dedicated or reserved Crown land as if it were public land under the Local Government Act 1993 ("LG Act"). These requirements are outlined in Division 3.4, Crown Land managed by Councils.

The Johnstons Creek Parklands (Crown Reserves 43132, 43133, 44050 and 100127 - refer **Figure 2** for Lot and DP information) is classified as "community land" under the LG Act and managed accordingly

This means that Council is required to have a PoM in place for the associated land. Further, the changes to the CLM Act also require that a council Crown land manager must ensure that the first PoM applicable to the land is adopted as soon as practicable.

Purpose of the PoM

Under section 36 of the Local Government Act 1993, a PoM must:

- categorise the land in accordance with the legislation
- contain objectives and performance targets for the management of the land
- specify the means by which Council proposes to achieve the objectives and performance targets
- Specify how achievement of the objectives and performance targets are to be assessed.

Under section 37 of the Local Government Act 1993, the PoM must also:

- describe the condition of the land, any buildings or other improvements on the land as at the adoption of the plan
- describe the use of the land
- State the purposes for which the land will be used.

If there is any further development proposed of the community land other than that authorised by this PoM, or a change in the categorisation of an area is proposed, amendment and re-exhibition of the PoM is required.

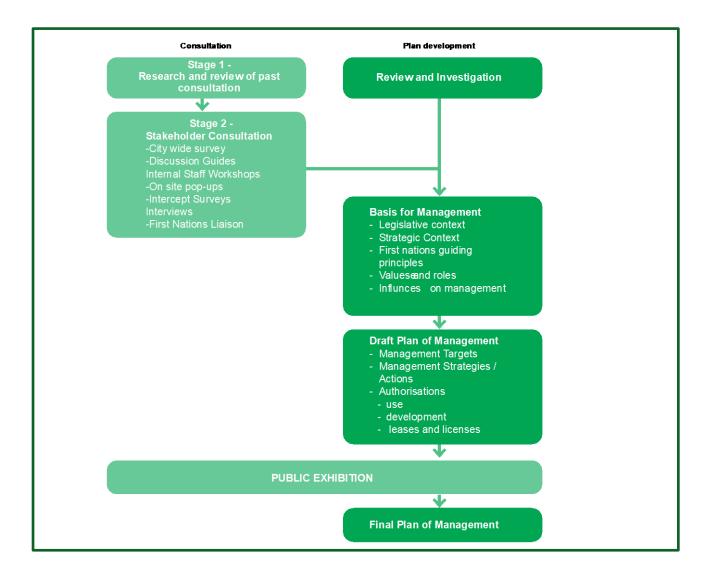
This PoM has been prepared in accordance with and seeks adoption under the LG Act and CLM Act.

Process for preparing the PoM

Figure 1 on the following page illustrates the process for preparing the PoM that has been undertaken by the City of Sydney.

The process has integrated extensive consultation with the general community, First Nations stakeholders and other authority stakeholders.

Figure 1. PoM process



Consultation

Purpose of the consultation program

The purpose of the community engagement was to understand the community's vision for Crown land spaces, how the community use the land now and how they would like to use the land in the future.

An important aspect of the engagement program was to recognise the important relationship that Aboriginal and Torres Strait Islander peoples have to these spaces, strengthen the relationship with the Aboriginal and Torres Strait Islander communities and use the PoMs as an opportunity to further recognise and foster Aboriginal people's custodianship, living culture and connection to these places.

The opportunity to participate in the engagement program was communicated to the community via:

- a letter to all residents from the City of Sydney
- Sydney Your Say web page
- notification signs in parks
- decals with QR code on footpaths in parks, reserves and civic spaces
- E-newsletter sent to targeted stakeholder list.

The Engagement program

The engagement program consisted of an online survey, intercept surveys and pop-ups at some of the Crown land spaces, a conversation guide and community and staff workshops.

The surveys and pop-up boards sought to gather statistical data around community values and uses of Crown lands, and the workshops provided an opportunity for more in depth discussions around Crown lands within different locations across the city and specifically with the First Nations community.

Children's activity kits were also sent to schools in the area and provided an opportunity for children in years 3-6 to participate.

Detailed findings of the engagement program are outlined in the separate Crown Reserves Plan of Management Engagement Report February 2021.

What we heard - community engagement

The community engagement report noted the following highlights:

- Strong support for the recognition and practice of First Nations people's continuous connection to Country and important role as caretakers and knowledge holders of these spaces
- Public open spaces are important for mental health, wellbeing and provide a place of refuge and sanctuary for all
- Open, green and natural public spaces in the city are highly valued and should accommodate the needs of the growing population
- Accessible, safe and inclusive open spaces are important for everyone to enjoy
- Diverse and unique open spaces that manage our shared spaces fairly
- Open spaces that support wildlife and biodiversity
- Preserving our open spaces and safeguarding their history for the future
- Improving amenities in our open spaces to increase accessibility and support community use

City-wide survey: seek to understand community values and visions for their open spaces (informs both generic and specificIP ans of M nagement)

Discussion guides: guided opportunity for regular user groups (e.g schools, sporting clubs) to map values, and places of significance.

Internal staff workshop: internal City of Sydney staff workshop



Engagement tools to inform general plans of management

City-wide survey: opportunity to comment on general issues in addition to specific parks according to preference.



Discussion guides: guided opportunity for regular user groups (e.g schools, sporting clubs) to map values, and places of significance.



On-site pop-ups/intercept surveys: popups/intercept surveys in the specificpar is at specifictimes to capture a wide varidy of feedback.



tools to inform specific plans of management

Engagement

Interviews with key stakeholders: We will conduct interviews with key external stakeholders.



Work in partnership with local First Nations leaders and groups: liaison with Aboriginal and Torres Strait Islander stakeholders.



Children told us they value parks because...

"It has at least one thing everybody likes"

"Its just beautiful"

"There is space"

"They make me happy"

"When going outdoors it's nice to be in a place that is well maintained and easy to access"

"I like having time with nature"

"Everyone's welcome there"

What we heard – First Nations engagement

A series of **general principles** for the integration of First Nations input into management of Crown Lands in the City of Sydney were identified during the conversations. These included:

- Access to land as a human right of Indigenous peoples (UN Convention on the Rights of Indigenous Peoples)
- Recognition and respect for sacred sites and places
- Truth telling
- Talking about Country helps bring the community together
- The environment as living culture
- Importance of waterways and wetlandsrivers tell stories
- Creating opportunities for Aboriginal economic benefit
- First Nations design principles that recognise:
 - local cultural knowledge
 - sustainability and resilience

Putting the principles into action – potential ways that these principles can be followed through by Council and others were also discussed:

The environment as living culture

Imagine having a space like this in Sydney that is real and permanent, not just digital (in response to Brett Leavy's animation

- Respecting ancestral sites
- Connecting places by Songlines (these include many main roads in Sydney)
- Returning Country to how it was (preinvasion)
- A holistic approach: not just land but also water, sky, seasons, cultural calendar, plants and animals
- Implement 'Caring for Country' principles (including maintenance, planting, holistic understanding of Country, etc.)
- Important to return the knowledge of waterways and wetlands. Rivers tell stories and are an historical link that have been covered up over time

- Commitment to healing Country
- Designing with Country a number of participants referred to the work of the State Government Architect

Language and naming

The use of language needs to go beyond naming

- Dual naming in local language based on a geographical feature
- Incorporating Gadigal language into descriptions will help the community better understand the meaning of these places
- Recognising that the first language of this place is the authentic language
- Removal of colonial names of parks

Decolonising spaces and truth-telling

We need a different way of looking at 'monuments' – as significant, empowering, culturally correct markers of the truth

- Trees of significance as monuments
- Sites of significance as monuments
- Take leadership on dealing with colonial artefacts
- Gadigal artists creating new markers of truth

Visibility

We are here - this land was never ceded

- The need to make this more visible in Sydney
- Participants referenced how New Zealand is Indigenous culture, practices and perspectives visible to international visitors
- The potential to push digital notifications when walking on different bits of land (i.e. a notification to acknowledge/welcome to country, when you are close to a sacred site or a burial ground, etc.)
- Permanent acknowledgement in each space that enlivens and engages - not just commemorative

Significance of Sydney as the site of invasion and first contact

Make these important places recognisable to Aboriginal people

 Sydney as the first frontier means it is a critical place for truth-telling and healing trauma

- Recognise the cultural disruption and diaspora in Sydney
- Burial grounds and should be part of truthtelling
- Recognise places of protest

Practicing and sharing culture and supporting community

- Returning cultural fishing (e.g. Woolloomooloo & Pyrmont)
- Dedicated spaces to practice culture and interact with the community
- Dedicated ceremonial spaces practical for events
- Maker-spaces (places for creating) that are culturally correct
- Locations to busk, make things, be social and demonstrate culture
- Importance of community festivals Yabun at Victoria Park

Economic and cultural ownership and management

- Importance of cultural ownership and intellectual property rights
- Ongoing employment and business opportunities at all levels
- Making, markets, food, trading, learning etc should be able to be practiced somewhere permanently (not a one-off event)
- There are effective working examples of shared arrangements with State Government (DPIE) who work with Metropolitan Local Aboriginal Land Council on protecting and managing places
- The Metropolitan Local Aboriginal Land Council sought that the City of Sydney provides Crown Land or City-owned sites to

- MLALC for local Aboriginal community needs of culture, health wellbeing, housing and business
- The Metropolitan Local Aboriginal Land Council asked that the City of Sydney support addressing the issue of underpayment of NSW Aboriginal Land Rights fund of \$500 Million in perpetuity for all Freehold, Leasehold, Pastoral, National Parks, State Forests, Reserves and Parks as well as mineral and water

Advocacy/leadership/influence

- Encourage the City of Sydney to take on the hard issues and use position to influence other organisations including other councils and government departments
- Work with other authorities who have ownership over Crown Land parcels
- Advocate and work at local, state and federal levels

Barriers

Several existing barriers to First Nations people's cultural and spiritual use of Crown land were raised that the community want to see resolved. These include:

- red-tape constraints to the economic use of spaces
- Barriers to the practice of living culture.

It is proposed that the City of Sydney continue to engage with the First Nations community to explore avenues to pursue the above principles and actions.

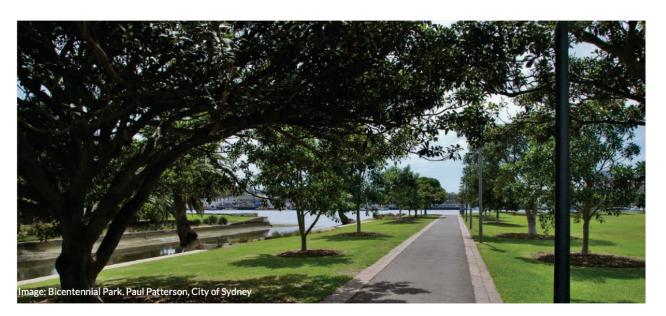
Section 5 of this plan details a series of "Community Guiding Principles". It is proposed that ongoing management of Crown and community land pursue these principles.

Specific feedback related to Johnstons Creek Parklands

The engagement report identifies the following outcomes specifically related to the subject sites.

What we heard - Specific POMs snapshot:

Johnstons Creek (incl Federal park 1 & 2, Jubilee Park, Bicentennial Park 1 & 2, Pope Paul V1 Reserve, Tram stop reserve), Glebe



Number of people who commented on this park:





people completed the online survey for Johnstons Creek.





people participated in the community pop-ups at this park.

Current visitation to Johnstons Creek

- Respondents were more likely to live nearby to Johnstons Creek (75%). This was followed by respondents who work nearby and used to live/work/visit the area (13% respectively). Other relationships respondents have with the park include they are a member of the Glebe Greyhounds, JAFC and they care about the park.
- The majority of respondents visit the park daily (75%).
- Half of survey respondents usually visit Johnstons Creek in the early morning (before 9am) and afternoon/evening (6pm - 9pm) (50% respectively).



Johnstons Creek, Glebe

What people value about Johnstons Creek

Overall

Across engagement, participants were asked to choose what they value most about Johnstons Creek. As shown in Table 4 (Total), the top values as indicated by all engagement participants are:

- It's a place for community (61%; 22 participants)
- Its nature and natural elements (42%; 15)
- Its views (36%; 13), and
- It's accessible (33%; 12).

Interestingly, outcomes for what people value about Johnstons Creek differed across the online survey and popups.

Survey

Top values as indicated by survey respondents are:

- It's a cultural place (63%; 5 respondents)
- It's a fun place (50%; 4)
- Its beauty (50%; 4), and
- It's a peaceful place (50%; 4).

Pop-up

Top values as indicated by pop-up participants are:

- It is a place for community (75%; 21 participants)
- Its nature and natural elements (50%; 14)
- Its views (46%; 13)
- It 's accessible (39%; 11), and
- It is family friendly (36%; 10).

Participants also told us they value biodiversity and parking in Johnstons Creek.

Respondents told us...

"The sporting clubs that use the area around Jubilee and Federal help create the community atmosphere, but they are struggling to have modern, safe, appropriate facilities for the various codes."

- Survey respondent

"I think that these values are important as to how we as a community can use the land and recognise peoples interests/beliefs."

- Survey respondent

Table 4 - What do you value most about this place? Choose up to 5

Values			Pop-ups		Total	
values	#	%	#	%	#	%
It's a place for community	1	13%	21	75%	22	61%
Its nature and natural elements	1	13%	14	50%	15	42%
Its views	*	*	13	46%	13	36%
lt's accessible	1	13%	11	39%	12	33%
lt's a peaceful place	4	50%	6	21%	10	28%
It's family friendly	0	0%	10	36%	10	28%
lt's a fun place	4	50%	5	18%	9	25%
Its beauty	4	50%	3	11%	7	19%
Its history & heritage	0	0%	6	21%	6	17%
Its diverse landscape	1	13%	5	18%	6	17%
It's friendly and welcoming	3	38%	3	11%	6	17%
lt's a relaxing place	1	13%	5	18%	6	17%
lt's a cultural place	5	63%	**	**	5	14%
It's well maintained	2	25%	3	11%	5	14%
Its buzzing atmosphere	3	38%	1	4%	4	11%
It's a place for sport	0	0%	4	14%	4	11%
It's interesting	1	13%	2	7%	3	8%
It feels safe	0	0%	3	11%	3	8%
It's a spiritual place connecting to a sense of Country	0	0%	2	7%	2	6%
Other (please specify)	1	13%	0	0%	1	3%
Its formal/traditional design	0	0%	1	4%	1	3%
lt's an iconic place	0	0%	1	4%	1	3%
Total participants	8		28		38	

^{*}This value was not listed in the online survey

"I need a place to relax, connect with nature and support mental health."

- Survey respondent



"Need to ensure natural elements are maintained and community educated about values and threats to these values, such as too many dogs off leash in on-leash areas, overcrowding on footpaths - bikes, prams, dogs. Paths and access need to be improved."

- Survey respondent

 $[\]ensuremath{^{**}}\xspace$ This value was not listed on the pop-up boards

Current activities at Johnstons Creek

Overall

Across engagement, participants were asked what the main activities they do at Johnstons Creek are. As shown in Table 55 walking or running for exercise (67%; 24 participants) is the most popular activity participants do at Johnstons Creek, and received the top vote across consultation type.

This was followed by walking the dog (42%; 15 participants), meet with friends (36%; 13) and enjoying nature (36%; 19).

Survey

As shown in Table 55, walking or running for exercise (63%; 5 respondents) was the most popular activity survey respondents do at Johnstons Creek.

This was followed enjoying nature (50%; 4) and meeting with friends (38%; 3).

Other activities survey respondents currently do at this park include swimming, using the playground and visiting for school excursions.

Pop-up

Similar to the overall findings, pop-up participants were more likely to engage in walking or running for exercise (68%; 19 participants), walking the dog (50%; 14) and meet with friends (36%; 10) as the most popular activities they do at Johnstons Creek.

Other activities participants do at Johnstons Creek include bird watching (3 comments), patting other people's dogs and observing plants.

Future activities at Johnstons Creek

Participants were asked to comment on anything else they would like to do in this park in the future. Participants across the consultation would like to see:

- Additional basketball hoops across the area
- Improved amenities including more toilet blocks and change rooms
- Seating in natural bush areas
- More community events and festivals
- Additional BBQ facilities and seating
- · Additional outdoor fitness station, and
- Support and protect bird habitats and wildlife.



Table 5 - What are the main activities you do here?

Activities	Survey		Pop-ups		Total	
rectivities	#	%	#	%	#	%
Walking or running for exercise	5	63%	19	68%	24	67%
Walking the dog	1	13%	14	50%	15	42%
Meet with friends	3	38%	10	36%	13	36%
Enjoying nature	4	50%	9	32%	13	36%
Sight-seeing/enjoying the views	1	13%	8	29%	9	25%
Other (please specify)	2	25%	7	25%	9	25%
Playing with kids	1	13%	6	21%	7	19%
Watching the world go by	1	13%	6	21%	7	19%
Walk through to get somewhere else	2	25%	4	14%	6	17%
Sitting and relaxing	2	25%	4	14%	6	17%
Cycle, scoot or skate	0	0%	5	18%	5	14%
Picnics and BBQs	1	13%	4	14%	5	14%
Attend cultural/ community events	1	13%	4	14%	5	14%
Informal games and sports	2	25%	1	4%	3	8%
Fitness training or classes	0	0%	2	7%	2	6%
Eat lunch	1	13%	1	4%	2	6%
Formal team sports	1	13%	1	4%	2	6%
Attend sporting events	1	13%	0	0%	1	3%
Total participants (#)	8		28		36	

"I would like for there to be a basketball hoop somewhere within this catchment so my friends and I can play basketball. This would also benefit others in the area with the same interests."

- Survey respondent



Additional comments about Johnstons Creek

Respondents were asked if there was anything else they would like to share about Johnstons Creek, with comments including:

- Conflict between users groups (6 comments), particularly cyclists, dogs and joggers:
 - Need for managed spaces to minimise overcrowding of different user groups (3)
 - Opportunity to place a foot bridge from Jubilee to Federal
 - Stop Federal Park being a dog park as it is currently creating hazards including holes and dog poo, for sporting clubs who book the space
 - Increase open space
- Upgrade and improve amenity including (3) including:
 - Upgrade lights, particularly on Jubilee to increase utilisation at night
 - Upgrade toilets
 - Additional bins and regular bin replenishment
 - Additional BBQs
- Retain existing parking for the community (2), including:
 - Concerns the removal of 45 car spaces from Chapman Road, Annandale to build sports fields will put added parking pressure on nearby streets, particularly as surrounding streets are at capacity
- Increase biodiversity (2), particularly diversity of tree species, especially native and appropriate for the area
- Opportunity to rehabilitate biodiversity in the yet to be developed "Hill' area
- Additional and upgraded change rooms for female players
- The water is an important element of this park, and
- Some open spaces can't be both sporty and relaxing.

"Better management of dogs, people and nature."

- Pop-up participant

Respondents told us...

"Removing 45 car spaces from Chapman Rd Annandale and building a sports field will put added parking pressure on the nearby streets - The Crescent, Trafalgar and View Sts which are already under pressure. Nelson St is under pressure from the Harold Park residents who do not have enough car spaces on site to accommodate.

The 45 car spaces should remain."

- Survey respondent

"With some simple changes the Federal/ Jubilee area could be enhanced to a vibrant sporting precinct. Put a foot bridge from Jubilee to Federal, stop Federal being a dog park so when clubs book the space they don't have to navigate holes dug by dogs, this is a serious safety issue that will result in a broken ankle on day and dog poo, upgrade the lights on Jubilee so games can be played at night, put in new change rooms for girls and upgrade the toilets."

- Survey respondent



Land description

Past planning and management

Planning and management directions have been established for Johnstons Creek Parklands through past master planning (Johnstons Creek Parklands Master Plan 2013). This PoM references the adopted Master Plan 2013 as the current planning direction for the reserve.

Location and description

The Johnstons Creek Parklands is the name given to a group of parks located on the western foreshore of Rozelle Bay, bordering the suburbs of Glebe, Annandale and Forest Lodge. The parklands include Bicentennial Park, Federal Park, Jubilee Park, Pope John VI Reserve, Tram

Stop Reserve and newer spaces – The Crescent Lands and Harold Park.

The parklands are an important open space and recreational asset for the City of Sydney and resource for the community and are well used for a range of active and passive recreational pursuits. The parklands have a district profile as an open space asset because they offer parking, playgrounds, off- leash dog areas, walking and cycling paths and form part of a larger foreshore recreation trail connecting Blackwattle Bay to the Sydney Fish Markets.

Refer to Figure 3 Site Plan.

The table below summarises key land information for the subject site:

Figure 2. Summary land information

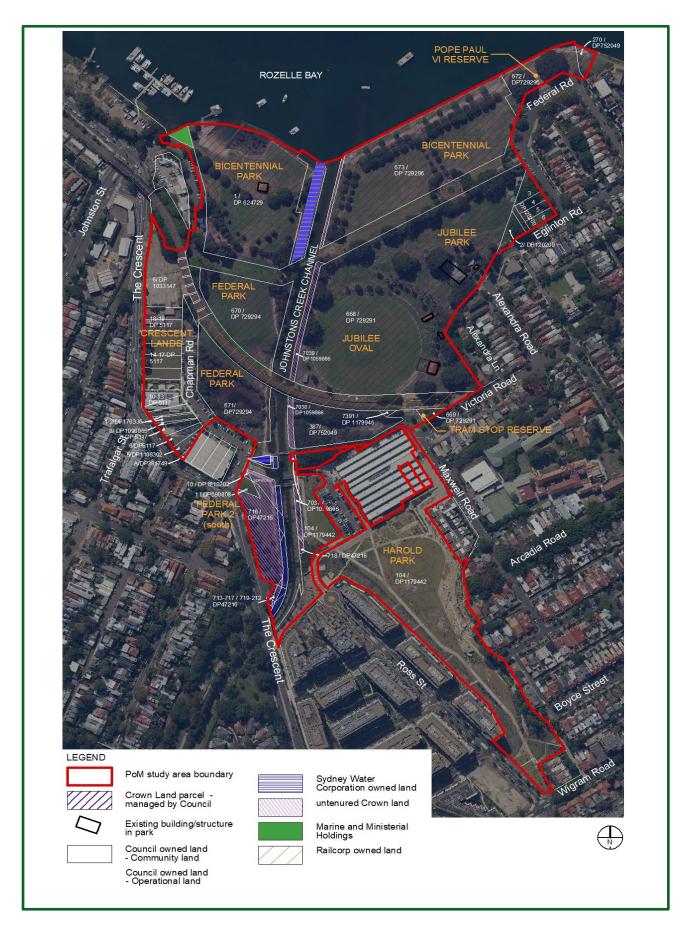
item	description
Site Name	Johnstons Creek Parklands
Address	Western foreshore of Rozelle Bay, east of The Crescent and bordering suburbs of Glebe, Forest Lodge and Annandale
Ownership	Crown (The State of New South Wales), Multiple Ownership
Crown Reserve No., purpose and gazetted date	43132 Reserve, Public Recreation, 23/9/1908 43133 Reserve, Public Recreation, 23/9/1908 44050 Reserve, Public Recreation, 30/6/1909 100127 Reserve, Public Recreation, 24/12/1987
Zoning	RE1 Public Recreation Refer to LEP for allowable uses
Area (Crown Reserves)	Bicentennial Park – 41272.40m ² Federal Park – 15573.57m ² Jubilee Park – 50443.04m ² Pope Paul VI Reserve – 4,354.13m ² Tram Stop Reserve – 273m ² Federal Park (unreserved) – 4500m ²

item	description
Lot & DP	
Crown Reserves	Lot 1 DP 624729, Lot 673 DP 729296 (Bicentennial Park) Lot 670 DP 729294, Lot 671 DP 729294, Lot 1 DP 852638 (Federal Park 1) Lot 668 DP 729291, Lot 387 DP 752049, Lot 7391 DP 1179946 (Jubilee Park) Lot 672 DP 729295, Lot 270 DP 752049 (Pope Paul VI Reserve) Lot 669 DP 729291 (Tram Stop Reserve)
City-owned community land	Lot 1 DP 616528 (Bicentennial Park 2) Lot 1 DP 590808 (Federal Park 2) Lot 104 DP 1179442, Lot 2 DP1207279 (Harold Park) Lot 1-6 DP 120209 (Jubilee Park)
Miscellaneous land	City-owned operational land (The Crescent Lands): Lot 5 DP 1108302, Lots 6-7 DP 5117, Lot 8 DP 1098065, Lots 14-19 DP 5117, Lot 6 DP 1033147 and Lot 7 DP 1033147 City of Sydney as Roads Authority: Road Reserve – Bicentennial Parks 1 and 2, Jubilee Park Marine Ministerial Holding Corporation: Lot 5 DP 873379 – Bicentennial Park 2 RailCorp: Lot 30 DP 1055559 – Light Rail Corridor Sydney Water Corporation: Johnstons Creek Stormwater Channel Lot 1 DP 577642 and Lot 2 DP 616528 – Bicentennial Park 2 Lot 1 DP 852638, Lot 52 DP 1225089, Lot 1 DP 179865, Lot 2 DP 180911, Lot 2 DP 179865, Lot 1 DP 181675 and Lot 1 DP 80141 – Federal Park 2 Lot 1 DP 176336 and Lot 2 DP 176336 – The Crescent Lands Crown land controlled by State of New South Wales (unreserved): Lot 7040 DP 93653 – Bicentennial Park 1 Lots 7037-7039 DP 1059866 – Jubilee Park Lot 10 DP 1210203, Lot 3 DP 852638, Lots 713-721 DP 47216 – Federal Park 2
Restrictions / easements	RailCorp

item	description
Community land categorisation	Existing
Bicentennial Park 1 & 2	Park
Federal Park	Park/Sportsground
Federal Park 2	Park
Harold Park	Park/General Community Use
Jubilee Park	General Community Use/Park/ Sportsground
Pope Paul VI Reserve	Park
Tram Stop Reserve	Park
Condition of land	refer to Figure 7 for Condition Summary

Crown land defined by Section 3.1(2) of the Crown Land Management Act 2016 is controlled by the State of New South Wales until such time as it is dedicated or reserved, and a Crown land manager appointed. The City of Sydney has made a formal request to create a new reserve for the unreserved Crown land located in Federal Park 2 and appointment as the Crown land manager. This Plan of Management includes that land now under Section 39 of the Local Government Act 1993 and will continue to include the land should the appointment be forthcoming.

Figure 3. Site Plan



Heritage and culture

Overview

The land on which the Johnstons Creek Parklands lie is within the traditional lands of the Gadigal people. The site is predominantly situated on low lying foreshore that was reclaimed in the 1890s at the head of Johnstons Creek.

Federal Park was the first area dedicated as a park in 1899. Over the following century other parcels were added to the parklands as industry on the waterfront was relocated. More recently Harold Park and The Crescent Lands have been added to help meet the recreational and open space needs of adjacent growing communities.

The layout, plantings and built fabric of each precinct is reflective of the period the space was dedicated and developed within.

The Johnstons Creek Parklands is of heritage significance as evidence of the continued importance and council led development of public open space and recreation facilities in the area over the last 120 years.

Heritage Context

The Parklands are not listed as a heritage item or HCA, however, there are multiple listed items within the boundaries in the vicinity.

This includes:

- I30 (Federal Park including landscaping)
- I32 (Railway viaduct)
- SHR Item 01034 Glebe and Wentworth Park Railway Viaducts
- 1630 (Johnstons Creek including canal and bridge)
- 1648 (Jubilee Park and Oval including cricket pavilion, oval with picket fence and landscaping)
- I669 (Avenue of fig trees, adjacent to tram sheds)
- 1815 (Allan truss bridge, former Federal Road Bridge)
- C29 Glebe Point Road Conservation Area (Local)

History

Johnstons Creek is located within the land of the Gadigal people who occupied much of the southern shores of Sydney Harbour from South Head to around Petersham.

The surrounding landscape contains rolling rises and low hills in Hawkesbury Sandstone, with Johnstons Creek flowing into Rozelle Bay. This estuary was once dominated by mangroves and mudflats, interspersed with dry sclerophyll and open woodlands and an open Sydney turpentine iron bark forest. This natural environment would have provided a rich and varied food source for the First Nations people who lived and traversed the area. The estuary would have provided foods such as shellfish and crustaceans, while the adjacent forests would have provided habitat for other food, water and materials used by the First Nations people.

In 1789, the smallpox epidemic devastated the First Nations population and disrupted clan boundaries in Sydney. However, the Aboriginal people did not vanish or die. They adapted their lifeways and culture to the profoundly different circumstances balancing new ways with traditional practices in locations of refuge. They formed alliances and cross-cultural relationships with colonialists where they could and rebuilt their communities actively contributing to the life of the city.

As settlement began to spread out from Sydney Cove, foreshore land around central Sydney Harbour was granted in large parcels to military, wealthy merchants and civilian administrators. George Johnston was granted 100 acres (40 ha) in the District of Petersham Hill in May 1791. His Annandale Farm lay westward of Johnstons Creek and extended from Rozelle Bay to Parramatta Road and present-day Leichhardt. On the other side of Johnstons Creek lay Toxteth Park, a 90-acre (36.42 ha) property acquired by George Allen by 1831 and extending from the waterfront at Rozelle Bay and Blackwattle Bay to St Johns Road, Glebe.

During the second half of the 19th century Johnstons Creek was heavily polluted as local residents were using it as a sewer. The situation was mirrored across the city with many small, natural watercourses draining into the harbour and foreshores polluted by sewerage, domestic and industrial waste, posing a serious health hazard.

In **September 1890** the Secretary for Public Works, Mr Bruce Smith, MLA, directed the Department to commence of program of improvement to stormwater drainage throughout the city. Reclamation of 48 acres of land at the head of Johnstons Creek was initiated in 1892 and as a first step, a stone dike (a substantial ballast retaining wall with an opening to the bay) was erected from Glebe Point to Johnston Street in **1893-1894.** Between **1895 and 1900** the swampy ground at the head of Johnstons Creek was gradually filled up with sand dredged up in other parts of the harbour and the Johnstons Creek stormwater channel and trunk drainage system was constructed.

To offset the cost of the reclamation works and construction of the stormwater channel, the government leased land on the Annandale and Glebe foreshores and The Crescent to various light industrial firms such as timber merchants, cabinet and joinery works, cabinet makers and suppliers, furniture factory and contractors. By the 1930s the waterfront was home to various businesses including timber merchants and joinery works. The residue of reclaimed land was dedicated as park in 1899, and in 1902 was named Federal Park to commemorate the federation of the Australian colonies in 1901. A new road was formed across the park linking Glebe Point and Chapman roads, which was named Federal Road. The road was closed in the 1980s and its route is now marked by paving and the replica Allan Truss pedestrian bridge across the stormwater canal. In 1908 the park split between the municipalities of was Annandale to the west of the creek, 3 acres, and Glebe to the east, 12 acres. Glebe's section was renamed Jubilee Park in 1909 to mark 50 years of the municipality.

Jubilee Park was originally planted with Canary Island date palms and Moreton Bay fig trees. There was also a cricket oval and pavilion for the Glebe Cricket Club.

Bicentennial Park was formed on the reclaimed land extending along the waterfront in front of Federal and Jubilee Parks to mark the 200th anniversary of European settlement in **1988**. It was formed owned by the Maritime Services Board and leased to timber companies including Vanderfield and Reid, Steetley Industries, National Plywood, Sydney Sawmilling and Standen Brothers. As these industries declined during the 1970s the community campaigned for

waterfront parks and foreshore walkways. Stage 1 of Bicentennial Park, east of the canal, was opened in **1988** and stage 2, west of the canal, opened in **1995**.

Pope Paul VI Reserve was named to commemorate the first papal visit to Australia in December 1970. It marked the site of a former wharf at the end of Glebe Point Road which had been was replaced by others nearby. Pope Paul alighted from a launch at this site during his historic visit, which was described as an enormous success both as a demonstration of catholicity and in the warmth of the general public's response.

At the confluence of the Johnstons and Orphan School Creeks, the wetlands was reclaimed with material dredged from Rozelle bay and stormwater channels constructed to divert creek and stormwater. An athletics and pony racing track was established on this land in 1889. Lillie Bridge was shut down in 1899. The racecourse was then known as Forest Lodge Racing Club and Epping Racecourse. In 1927 it was renamed Harold Park when greyhound racing and trotting began at the site. The last race at Harold Park took place on 17 December 2010. Mirvac turned the area into a new park in conjunction with the residential and commercial redevelopment of the former paceway and tram sheds.

Statement of Significance

Johnstons Creek is on the Country of the Gadigal people who occupied much of the southern shores of Sydney Harbour from South Head to around Petersham. Their practices and traditions combined with knowledge and values contribute to the understanding of land and water and enrich cultural life in the City of Sydney.

The Johnstons Creek Parklands is of heritage significance as evidence of the continued importance and council led development of public open space and recreation facilities in the area over the 120 years. This can be seen through the evolution of the site from marshy estuary, Federal Park and adjacent heavy industry to the gradual reclamation of the surrounding from both natural conditions and reuse of former industrial land to meet the needs of the Glebe Community for open parks.

Jubilee Park has local history, aesthetic and social significance. It was set aside as a commemorative park for the municipal jubilee of Glebe Council in 1909 and has social significance as a public place of recreation since its inception.

The Jubilee park pavilion and oval is a prominent and recognisable feature within the Johnstons Creek Parklands, also having historical and associate significance with the glebe district cricket club and other local sporting clubs since its construction.

The Johnstons Creek stormwater channel was constructed predominantly in 1898 as part of public health initiative in order to help alleviate poor water conditions of natural water courses across Sydney, such as Johnstons Creek. It is associated with Bruce Smith and the Public Works department and represents one of the earliest purpose-built stormwaters drains to be constructed in Sydney.

The 28-span Jubilee Park Viaduct is significant as the longest section of brick arch viaduct on the NSW system. The elegant curved structure is integral parts of the parklands in which it stand and remain as an important landmark along the Glebe foreshore. The structures (including the matching viaduct in Wentworth park) are both major engineering works and are historically significant as important elements in the development of the Darling Harbour Goods Line in the early 20th century, and as one of the first major infrastructure projects to use bricks from the State Brickworks at Homebush, with more than 3 million bricks used in their construction.

Key Features

The Johnstons Creek Parklands, a series of reserves and parks part owned and largely managed by the City of Sydney, contain several important cultural heritage elements.

These elements, have been identified as significant in past heritage inventory investigations and as part of the heritage review for this PoM, and include:

- Expansive open grass areas linking the various reserves / parks within the landscape,
- Formal circulation routes and paths following or reinforcing the former road alignment prior to the reclamation of the industrial land to the northern section of the site along the waterfront. This does not include path or road surfacing unless specifically identified however reflects the alignment of the roads and paths etc.
- Range of plantings including mature historical plantings such as Moreton Bay Figs, Weeping Willows, Willow Canary, Island Palms, Brush Box, Norfolk Island pines
- The Jubilee Park Viaduct which transects the southern part of the site
- Sandstone edging / retaining wall to Eglinton Road
- Skate park in Federal Park and Children's play equipment in Jubilee Park, Federal Park/Glebe Foreshore parks
- Jubilee oval and pavilion (constructed in 1910) associated ancillary buildings and seating area.
- Potential archaeological resources, including former WWII air raid trenches

It is noted that no listed Aboriginal sites or places have been recorded within the site on the Aboriginal Heritage Information Management System.

Environment and landscape

The parklands provide an expansive area of green space within a densely populated area.

The Johnstons Creek Parklands comprises of a series of well-established parks and a number of new open space that contributes to a unique foreshore parkland.

The foreshore is a prized asset that defines and characterises the parklands. The Johnstons Creek Canal, which gives its name to the open space, runs through the centre of the parklands carrying stormwater to Sydney Harbour. Other features that define the site include the heritage-listed viaduct, a light rail station in the centre of the park, the former Tramsheds, important habitat and trees and a range of well-used amenities and facilities.

The Johnstons Creek Master Plan 2013 site analysis involved rigorous investigation and research into current conditions, and a review of many background and technical studies which has been summarised below.

Pre-Existing Natural Characteristics:

Topography - The parklands are located in a highly disturbed landscape. The area has been levelled for industrial and residential purposes whilst the sides and base of Johnstons Creek have been constructed with sandstone, bricks and cement to form the present canal. The canal construction has realigned the Johnstons Creek and formalised the creek bank with landscaped gardens and pathways. The landscape is one of undulating to rolling rises and low hills on Hawkesbury Sandstone with Johnston Creek flowing into Rozelle Bay.

Geology - The underlying geology of study area is Hawkesbury Sandstone. Surrounding the study area is the Liverpool sub-group of the Wianamatta Group of shales consisting of a lower formation of Ashfield Shale, which grades upwards into a fine sandstone siltstone laminate (Minchinbury sandstone) culminating in the overlying Bringelly Shale (Sydney 1:100,000 geological map).

Vegetation - The vegetation surrounding the study area would once have consisted mainly of dry sclerophyll or open woodland on the higher sections where the soils are sandy and well drained, whilst the slopes would have supported an open Sydney Turpentine Ironbark forest. The

alluvial soils would have supported a river-flat forest, including various Eucalypt species and Angophoras. The open woodland species would have included Eucalyptus siberi (Silvertop Ash), Eucalyptus piperita (Sydney Peppermint), Eucalyptus sclerophyllia (Scribbly Gum), plus Corymbia with an understorey of Banksia serrata (Old Man Banksia), Banksia spinulosa (Hairpin Banksia), Banksia integrifolia (Coast Banksia) and various Acacia spp., including Acacia longifolia. Flowering shrubs would have included Telopea speciosissima (Waratah) and Boronia serrulate (Native Rose), whilst groundcover species would have included Grevillia laurfolia Persoonia chamaepitys. Clumps Lomandra longifolia would also have grown on headland areas. In addition, various heathland communities would have existed along coastal areas (Baker 1986).

The urbanisation of Sydney has ensured that the landscape and its vegetation has been dramatically altered and no longer resembles the pre-contact landscape.

Existing Physical Characteristics:

Water and Drainage

Areas around Johnstons Creek canal, Jubilee Oval, Federal Park and parts of the foreshore are all regularly affected by flooding. Flood records show rainfall intensities as low as the two-year ARI (average recurrence interval) storm cause flooding at many points in the catchment. Large areas of Bicentennial and Jubilee Park flood during a five-year ARI storm.

Significant flooding affects the amenity and usability of the park, especially for active sports. This is due to several issues, including elevation above sea level, compacted and poor soil quality, and aging infrastructure. This is particularly evident in Federal Park, where recovery times after rain are delayed by poor drainage.

The Master Plan 2013 identified opportunities to reveal the story of water throughout the parklands, to create an educational and functional environmental asset. The topography and the location at the end point of the catchment area provide great opportunities for the parklands to serve an important ecological function in treating stormwater. The parklands also offer a great opportunity to extend the

estuarine habitat that existed before the bay was filled.

Since the master plan was adopted, water quality treatment works in the adjoining Harold Park development have been completed and has provided the opportunity to allow for stormwater treatment and additional aquatic habitat within the parklands. These opportunities to collect, treat and recycle water on site must be balanced with the open space recreation pressures. The Johnstons Creek Naturalisation Project by Sydney Water is currently in construction with works proposed for completion by 2023. The project consists of renewing and naturalising a 600m section of the existing concrete-lined stormwater channel on Johnstons Creek situated between Bicentennial Parks, Federal Parks and Jubilee Park.

Vegetation and Habitat

The parklands provide a habitat corridor between Forest Lodge and the Glebe foreshore. This habitat is predominantly found in small pockets of native vegetation and the established tree canopy.

Habitat opportunities in the parklands also include a range of features and interfaces that are unusual in a highly urbanised environment.

These include an estuary, a tidal watercourse, a rocky outcrop, land areas containing planted native vegetation (volunteer "bush regeneration" sites) and (potentially) sources of fresh water.

Features within the parklands important to local biodiversity include:

- Coastal Saltmarsh, which is an endangered ecological community
- Estuarine mangroves
- Several bush rehabilitation sites
- Food resources (mainly fig trees) for the grey-headed flying-fox, a threatened species
- Foraging area for waders at the mouth of the canal
- Rock crevices in the outcrop and some constructed stone walls which provide shelter for small reptiles.

An area of Jubilee Park referred to as The Hill on the south side of the tram stop is a residual area of filled land with very steep grades, presently inaccessible. It has over time been colonised primarily by self-sown Portuguese Elms (Celtis sinensis) and canary Island Date palms (Phoenix canariensis). On the southern a row of significant Moreton Bay Figs borders the Tram Sheds. The Hill could be considered to provide biodiversity in its current state.

The Johnstons Creek Master Plan 2013 identified opportunities to increase biodiversity with connected tree canopies, additional dense understorey planting, and optimisation of rock features for habitat provision, including the cliff area at Harold Park.

Character and visual amenity

The Johnstons Creek Parklands are an amalgamation of local parks, divided by the Johnstons Creek Canal and the impressive arched features of the viaduct. Each of the park precincts illustrates a discrete character, which reflects the gradual evolution of the parklands.

There exists an identifiable formal character in Bicentennial Park, which consists of expansive managed lawn areas and fig tree plantings.

By contrast, Federal Park expresses a more naturalistic and organic planting character defining areas of active and passive recreation.

The canal introduces a hardscape infrastructure quality, synonymous with mid-late 20th Century stormwater treatment interventions.

The 2013 Masterplan identified opportunities to embellish these qualities and knit together the newer areas with unifying design measures such as paths, lighting and planting. Newer areas provide opportunity to create more informal and natural character to balance the existing more formal foreshore park areas and to provide a broad range of experiences.

The north-south orientation of the parklands, extending into the concentrated residential areas of Glebe and Annandale, provides good access and links between these urban areas and the amenity provided by the open spaces and the foreshore.

A light rail link also services the parklands, widening the catchment to include Lilyfield, Pyrmont and the Sydney CBD. Johnstons Creek Parklands is also readily accessible from the City West Link and is a visible feature from the Anzac Bridge.

Transport, Access and Circulation

Getting to the parks: The parklands are well-serviced by public transport. The Jubilee Park light rail stop is located in the south-eastern corner of the parklands and the Rozelle Bay light rail stop is located about 300 metres from the entry on The Crescent near Johnston Street. Buses run along the east and west boundaries with various stops along the periphery.

There are two entries on The Crescent, but the parklands cannot be seen from them. By contrast, the connection on Federal and Northcote Roads boasts an identifiable parkland quality.

Along the Crescent, vehicle and pedestrian access to the site is limited by traffic conditions. Pedestrian access from the adjoining public footpath will be improved with the removal of buildings, fences, and land uses at The Crescent which previously created a significant pedestrian barrier to entering the parklands.

The Johnston Street entrance straddles two remnant foreshore industries. On the right, The Crescent Timber and Hardware are one of the last remaining elements of the timber industry that once used much of the foreshore and the marine focused businesses on the left-hand side.

Since the development of the 2013 Master Plan many of the buildings and businesses previously blocking views into the park from The Crescent have been removed. Excluded from the site is number 1 the Crescent, which has a 99-year lease and is occupied by Webbers Carpets, and a Pet O Barn (previously was Lawson's Auction House).

Chapman Road forms the edge to the Crescent Land parcels and has car parking both sides of the road.

Parking: Parking areas are available at either end of Chapman Road adjacent The Crescent Lands or Federal/Bicentennial Parks with a two-hour time limit between the hours of 8am-6pm. On-street parking is also available on the east side of the park on the adjacent residential streets which now are also restricted to two hours between 8am-6pm. The Tramsheds offer a surface car park and undercover parking area with the first two hours free.

The Master Plan 2013 background studies revealed that parking is an issue when structured sporting programs are in operation. Past consultation feedback indicated that unrestricted parking areas are used mainly by commuters accessing the light rail station. At the time this PoM was being developed consideration was underway for the removal of parking on Chapman Road (south of viaduct) to accommodate the construction of the new sports field.

Reserve development

The Johnstons Creek Parklands has evolved over an extended period with designs and strategies developed over this time to address the different components and elements. A summary of key milestones follows.

- After being reserved for public recreation in 1899 following land reclamation Federal Park was named in 1902 and gazetted in 1908.
- First trees were planted in the area of Jubilee Park in 1908 and after municipalities were split the portion of park east of the channel were renamed Jubilee Park in 1909.
- Bicentennial Park was developed in two stages on former industrial waterfront lands.
 Stage 1 was completed in 1988 and Stage 2 developed in 1995.
- The Glebe Foreshore redevelopment project 2003-2005 included works to a create a continuous and universally accessible foreshore promenade around the Glebe peninsula. The project included works to Pope Paul VI Reserve to connect to Bicentennial Park, upgrades to Bicentennial Park and Jubilee Park.
- The Johnstons Canal Shared Path project in 2011 included upgrades to paths on both side of the canal within Federal Park and Jubilee Park.
- In 2011 the Sydney Development Control Plan (Harold Park) was adopted providing detail on the nature and size of open spaces for Harold Park which includes open spaces areas related to the Tramsheds. Harold Park was officially opened in 2018.
- Jubilee Park Playground was refurbished and upgraded in 2013/14

- The master plan for the Johnstons Creek Parklands was developed and adopted in 2013
- The Crescent Lands area added (2016)
- The Federal Park/Bicentennial Park playspace is currently being replaced and extended, including the addition of a skate park and synthetic field in The Crescent Lands
- Johnstons Creek Naturalisation project by Sydney Water, construction works are underway and anticipated for completion 2023
- Future projects include the replacement of the pedestrian footbridge aligning with Chapman Road.

Across the evolution of the parklands, several master plans and designs have been prepared for varied areas and precincts. In 1988, the former industrial foreshore was given back to the community with a park design by prominent Australian Landscape Architect Bruce Mackenzie.

In 1994, a Community Master Plan was prepared for Bicentennial Park Stage 2 and Rozelle Bay Parklands on the western side of the canal, and a linking bridge, connecting pathways and playground was built.

In 2003-2005, the Glebe Foreshore Project for the area along the Rozelle and Blackwattle Bay foreshore linking to the Boatshed in Glebe created a popular foreshore promenade. Improvements were also made to Bicentennial Park and Federal Park.

The City of Sydney has also recently completed improvements on the linear parklands along Johnstons Creek and Orphan School Creek to the south.

Now, with redevelopment of The Crescent on the western edge of the site and the addition of a southern corridor next to new residential development on the Harold Park Paceway land and Rozelle Tram Depot, a new era for the consolidated parklands begins.

Future Capital Works upgrades by the City of Sydney:

Federal Park/The Crescent Lands at Johnstons Creek

This project brings together several existing well-loved parks with new land areas including a new area of open space with frontage to The Crescent.

It will create a consolidated and more usable parkland with expanded and improved facilities for community recreation

The project includes works to six key features over an area of approximately 1.5 hectares. Key works are outlined following:

- A new recreational open space below and to the west of the Glebe Railway Viaduct
- 2. A new skate park over existing concrete pavement with a mini skate ramp adjacent
- 3. New playground, fitness station and picnic areas
- 4. Heritage conservation works to the Glebe Railway Viaduct
- 5. Drainage works and an overland swale
- 6. Minor works to the internal road, Chapman Road south and north

The project will integrate with Replacement of Concrete Pedestrian Bridge across Sydney Water land – Creek Channel (complete 2021).

Jubilee Park

Public toilets and amenities future upgrade or extension of existing, review underway.

Works by other Authorities:

Works by other authorities of relevance to planning and management of the parklands are also listed following:

Johnstons Creek Naturalisation project by Sydney Water. (Bicentennial Park & Federal Parks)

The Sydney Water proposal for the renewal and naturalisation of a 600 m section of an existing concrete-lined stormwater channel at Johnstons Creek, located in Annandale and Glebe.

Previous condition assessments identified structural defects with the stormwater channel. Sydney Water determined that these defects are in need of renewal to prevent a potential failure of the asset. The scope of works includes:

 channel widening with formed voids and a porous rock weir for saltmarsh establishment

- replacement of the existing concrete channel walls and batter with stabilised rock bank layback and indigenous planting
- replacement of damaged concrete channel base with a winding centreline along the base of the channel using sandstone blocks at varying heights
- minor earthworks throughout the creek in the form of bank modification to reduce bank slope to a stable limit
- construction of lookout and seating areas with signage on the western side of the channel
- construction of paved and unpaved pedestrian paths including a path from the southern end of the proposal at The Crescent, extending north along the western bank of the creek
- provision of an elevated boardwalk over an area of proposed saltmarsh on the western side of the creek
- demolition and removal of existing fencing, and provision of safety fencing where required on eastern side of the channel

Past Studies and master plans:

Open Space, Sports and Recreation Study 2016

- Johnstons Creek Parklands Master Plan 2013
- Johnstons Creek Aboriginal Archaeological
 & Cultural Heritage Report 2011 for Shared
 Pathway Project
- Federal Park 1 -The Crescent
 Archaeological Assessment 2016
- Glebe Railway Viaduct Statement of Heritage Impact part 1 and part 2 – 2016
- Johnstons Creek Glebe Foreshore -Heritage Impact Statement – 2004

Figure 4. Timeline of reserve development

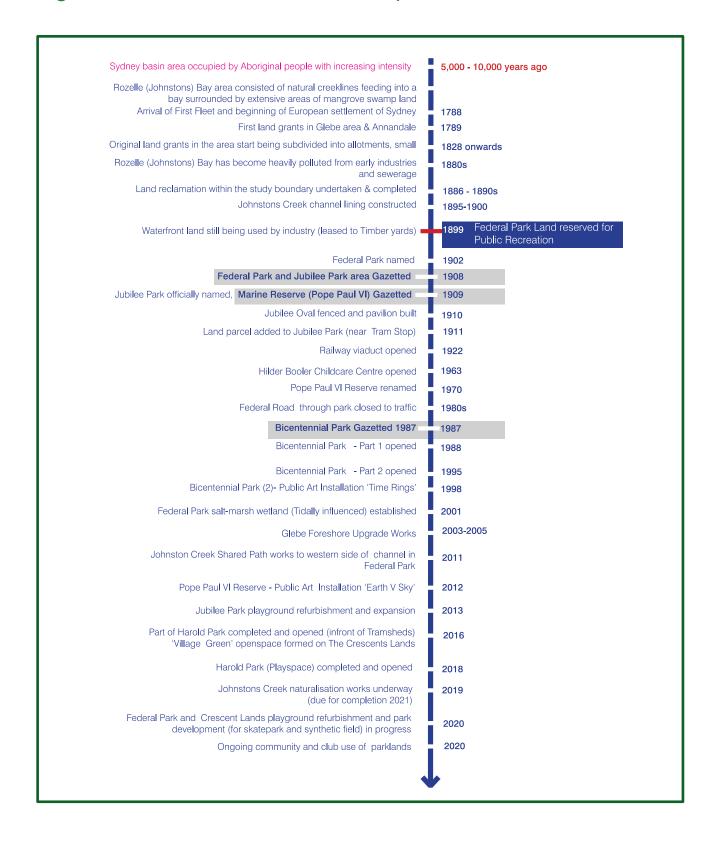
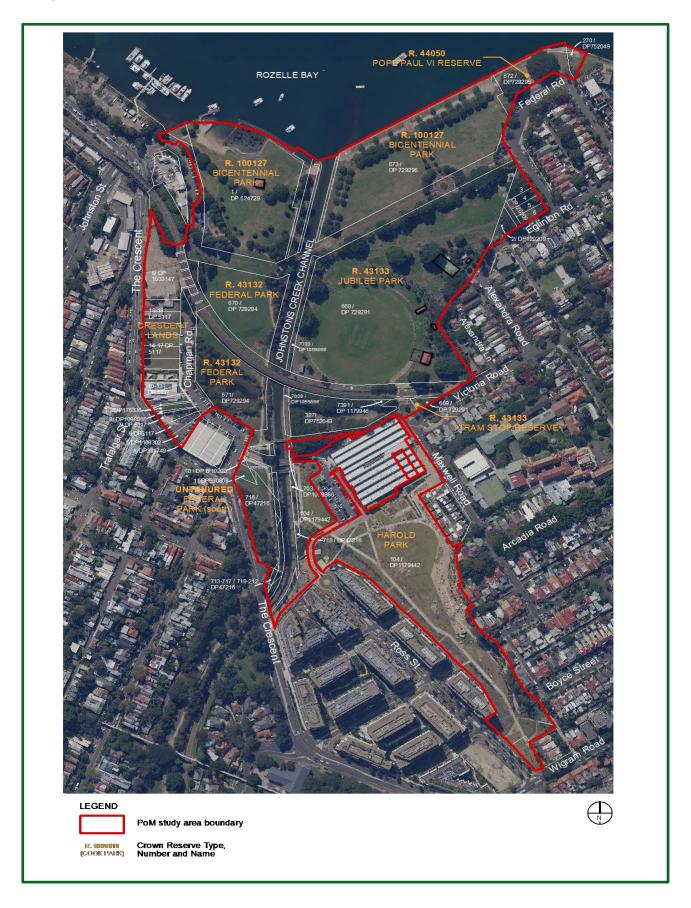


Figure 5. Reserve development



Figure 6. Location of Crown Reserves



Reserve purpose and community use

Crown Reserve Purpose

Crown land is to be used for the original purpose for which it was dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the reserve and the use does not impact on Native Title rights and interests under the Native Title Act 1993.

The public purpose for the Johnstons Creek Parklands Crown reserves is **Public Recreation**.

Community usage

The parklands are a much-valued area for active and passive recreation, including organised sports, dog walking, jogging, cycling, kayaking, picnicking, play and casual ball sports.

The expansive parklands offer both recreation and community facilities and accommodate a broad range of user groups. Currently, the field areas in Federal and Bicentennial Parks, and Jubilee Oval accommodate sporting programs, such as AFL, cricket, hockey, soccer and informal ball games.

These active precincts are complemented by unstructured areas for informal kick-about and passive recreation along the foreshore and The Crescent.

The internal footpath network provides circuits for strolling or running. The shady areas along the foreshore are popular for picnickers and quiet contemplation.

These land based recreation options are supplemented by water based recreation opportunities. Small craft launch, water taxi access and a temporary access pontoon are each currently available.

Bicentennial Park and Federal Park are particularly busy with boot campers and personal fitness groups. As this is one of the main off-leash areas, there are also lots of dogs. The beach is a popular place to congregate, and is used for canoe and kayak launching, as well as dog walking. The jetty is used for boat pickups.

Federal Park is used for active sport and training, although poor drainage can restrict this use after rain.

There are a range of community buildings on site including the Jubilee Oval pavilion, numerous amenity buildings, and the operational spaces under the viaduct.

These buildings support recreational activity and provide a community service element in the parklands.

In addition, the Hilda Booler Childcare Centre is located in Jubilee Park accessed off Eglington Street.

Several of the viaduct spaces are enclosed and accommodate, amongst other things, music practice, maintenance machinery storage and a sporting team kiosk.

The Federal Park play space is currently undergoing refurbishment and expansion works.

Recent user intercept surveys undertaken for the Crown Reserves Plan of Management in 2020, indicate that the most popular activities undertaken in the park by respondents were:

- Walking or running for exercise
- Walking the dog
- Meet with friends
- Enjoying nature

The majority of the survey respondents (75%) were more likely to live nearby the parklands. Other relationships respondents have with the park include workers nearby, used to live/work in the area, or they are a member of the Glebe Greyhounds, JAFC and they care about the park. The majority of respondents (75%) visit the park on a daily basis with the peak times for visiting in the early morning (before 9am) and afternoon/evening (6pm-9pm).

Event use of the park

The parklands are a popular place for a variety of events and are used on regular basis for a mix of commercial and community events – community and club sports; sports carnivals; bookable open space for parties and ceremonies; community bush care group and Mens Shed community group.

Bicentennial Park has hosted the So Frenchy, So Chick on an annual basis.

Attendance at events has ranged up to 5000 people. The City of Sydney registered a total of 12 events between 2015-19.

Figure 7. Usage and condition of facilities and improvements

facilities	usage	condition assessment (source / reference)
Bicentennial Park 1 & 2		
Shelter/rotunda	General public	Average (3)
Drinking fountains	General public	Average to Good
Playground	General public	Under refurbishment and expansion 2020
Water access Steps	General public	Good
Seawall	n/a	Good
Footpaths	General public	Good
Park Furniture	General public	Good
Public Art – Earth V Sky	Interactive	Electronics, lights, cam, wind turbine (installed 2012)
Public Art – Time Rings	Interactive	Stone rings with engraved text. Lifespan 100 years (installed 1998) Good (2)
Federal Park		
Sportsfield	Organised sports users General public	Average to Good
Fitness Station equipment	General public	Excellent (1)
Public Toilet	General public	Good
Footpaths	General public	Good
Public BBQ	General public	Good
Park furniture - Drinking fountain	General public	Good
Perimeter Fencing to wetland	n/a	Good

facilities	usage	condition assessment (source / reference)
Saltmarsh	Habitat	Good
Federal Park 2		
Future Perimeter Fencing to wetland	n/a	Under consideration – future construction
Future Wetlands	Habitat	Under consideration – future construction
Skate – Mini Ramp	General public	Average condition
Jubilee Park		
Sports oval	Organised sports users General public	Average to Good
Grandstand	Organised sports users	Good (2)
Clubroom	Closed to public	Very poor (5)
Public Toilets	General public	Average (3)
Children's playground	General public	Good (2)
Hilda Booler Childcare Centre	Under lease as childcare	Good (2)
Viaduct Rooms	Managed under lease	Average (3)
Footpaths	General public	Average to Good
Park Furniture - Drinking fountains	General public	Average to Good
Pope Paul VI Reserve		
Seawall	n/a	Average to Good
Footpaths	General public	Average to Good
Public Art – Earth V Sky	Interactive	Poor (4)
Tram Stop Reserve		(adjoins reserve which is entry point for light rail)
Park furniture – bench seats	General public	Fair to Good
Harold Park		

facilities	usage	condition assessment (source / reference)				
Harold Park Community Space (strata)	General public	Excellent (1)				
Children's playground	General public	Excellent (1)				
Footpaths	General public	Excellent (1)				
Park Furniture	General public	Excellent (1)				
Crescent Lands	Crescent Lands					
Skatepark	General public	Under construction				
Synthetic Field	Organised sports users General public	Under construction				
Park Bridges	General public	Average to Good				
(#) City of Sydney Asset Assessment - other assessments by general observation for PoM						

Figure 8. Existing leases and licences

Lease / license	Lease / licence holder	Date commenced Date expiring	Comments
Head-Lease Jubilee Park - Viaduct Rooms	City of Sydney	30 years, 1/10/2007 Expiry 30/09/2037	Community Use
Licence Viaduct Rooms - Archways 1 & 2	The Pyrmont Ultimo Glebe Mens Shed	5 years, 01/07/2016 Expiry 30/06/2021	Woodwork and metalwork workshop and other activities as normally conducted by the Mens Shed
Licence Viaduct Rooms - Archway 4	Big Fag Press	5 years, 01/07/2016 Expiry 30/06/2021	Artist-Run Printing Collective
Licence Viaduct Rooms - Archway 5	Glebe District Hockey Club	5 years, 01/07/2016 Expiry 30/06/2021	Sporting Club
Licence Viaduct Rooms - Archway 6	Glebe Junior AFL Club	5 years, 01/07/2016 Expiry 30/06/2021	Sporting Club

Lease / license	Lease / licence holder	Date commenced Date expiring	Comments
Licence Viaduct Rooms - Archway 7	Geoff Holmes	5 years, 01/07/2016 Expiry 30/06/2021	Community Use

3. Legislative context

Ownership and management

The Johnstons Creek Parklands Crown reserves are owned by the State of New South Wales. The City of Sydney is the Crown land manager responsible for the management of the reserves. Refer to **Section 2**, pages 15-17 for further property details.

Relevant legislation

Crown Land Management Act 2016

Crown land is governed by the Crown Land Management Act 2016 ("CLM Act"). The CLM Act abolished reserve trusts and reserve trust managers (previously recognised under former legislations) and provided for the appointment of local councils (and others) as 'Crown land managers' in respect of land which was previously held by the reserve trusts.

The Objectives of the Crown Land Management Act 2016 under section 1.3 are identified as:

- provide for the ownership, use and management of the Crown land of NSW
- provide clarity concerning the law applicable to Crown land
- require environmental, social, cultural heritage and economic considerations to be considered in decision-making about Crown land
- provide for the consistent, efficient, fair and transparent management of Crown land for the benefit of the people of NSW
- facilitate the use of Crown land by the Aboriginal people of NSW because of the spiritual, social, cultural and economic importance of land to Aboriginal people and, where appropriate, to enable the comanagement of dedicated or reserved Crown land
- Provide for the management of Crown land having regard to the principles of Crown land management.

State Environmental Planning Policy – Infrastructure 2007

The State Environmental Planning Policy (Infrastructure) 2007 ("ISEPP") aims to facilitate the effective delivery of infrastructure across NSW. The Infrastructure SEPP assists local government and the communities they support by simplifying the process for providing essential infrastructure.

The ISEPP has specific planning provisions and development controls for 25 types of infrastructure works or facilities including roads, emergency services, electricity delivery, parks and other public reserves and telecommunications networks.

The ISEPP outlines the planning rules for such works and facilities, including:

- where such development can be undertaken
- what type of infrastructure development can be approved by a public authority under Part 5 of the Environmental Planning and Assessment Act ("EP&A Act") following an environmental assessment (known as 'development without consent')
- what type of development can be approved by the relevant local council, Minister for Planning or Department of Planning under Part 4 of the EP&A Act (known as 'development with consent')
- What type of development is exempt or complying development.

Of relevance to the Johnstons Creek Parklands is Clause 65 that specifies that development for any purpose may be carried out without consent if the development is for the purposes of implementing an adopted PoM. The clause also lists a range of ancillary developments permitted without consent.

Clause 66 provides for a range of exempt developments within a public reserve such as the construction, maintenance and repair of walking tracks, boardwalks, stairways, gates, seats shelters and shade structures.

Applicable planning controls for the reserve

Environmental Planning and Assessment Act 2016

Local Environmental Plans are statutory planning tools that set controls over development in the area to which they apply and are one of the main instruments for implementing the EP&A Act. They contain zoning controls as well as controls for heritage conservation areas and protected areas, amongst other matters. Refer to **Section 2** for zoning information.

Johnstons Creek Parklands is zoned **RE1 – Public Recreation**.

1 Objectives of zone

- To enable land to be used for public open space or recreational purposes.
- To provide a range of recreational settings and activities and compatible land uses.
- To protect and enhance the natural environment for recreational purposes.
- To provide links between open space areas.
- To retain and promote access by members of the public to areas in the public domain including recreation facilities and waterways and other natural features.

2 Permitted without consent

Environmental protection works

3 Permitted with consent

Aquaculture; Boat launching ramps; Boat sheds; Charter and tourism boating facilities; Centrebased child care facilities; Community facilities; generating Electricity works; **Emergency** services facilities; Environmental facilities; Food and drink premises; Horticulture; Information and education facilities; Jetties; Kiosks; Marinas; Markets; Recreation areas; Recreation facilities (indoor); Recreation facilities (major); Recreation facilities (outdoor); Registered clubs; Research stations; Respite day care centres; Roads; Roadside stalls; Signage; Water recreation structures; Water recycling facilities; Water supply systems

4 Prohibited

Any development not specified in item 2 or 3.

Native Title

On Crown land, Native Title rights and interests must be considered unless Native Title has been extinguished, surrendered, or determined by a court to no longer exist.

Dealings in land or water that affect (impair or extinguish) Native Title are referred to as 'Future Acts' and these acts must be done in compliance with the Native Title Act 1993 (Cth) ("NT ACT"). The NT Act specifies procedures that must be followed before future acts can be done legally.

Some examples of acts which may affect Native Title on Crown land managed by the City of Sydney include:

- the construction of new buildings and other facilities such as toilet blocks, walking tracks, tennis courts, grandstands and barbecues
- the construction of extensions to existing buildings
- the construction of new roads or tracks
- installation of infrastructure such as powerlines, sewerage pipes, etc.
- the creation of an easement
- the issue of a lease or licence
- The undertaking of major earthworks.

On Crown land, a future act undertaken by the City of Sydney which is not covered by one of the Future Act subdivisions of the NT Act will be invalid.

Section 8.7 of the Crown Land Management Act 2016 requires that written Native Title Manager advice is required before a council Crown land manager does any of the following:

- a. grants leases, licences, permits, forestry rights, easements or rights of way over the land
- b. mortgages the land or allows it to be mortgaged
- c. imposes, requires or agrees to covenants, conditions or other restrictions on use (or removes or releases, or agrees to remove or release, covenants, conditions, or other restrictions on use) in connection with dealings involving the land
- d. approves (or submits for approval) a plan of management for the land that authorises or permits any of the kinds of dealings referred

to in paragraph (a), (b) or (c). Accordingly, Native Title Manager advice must be obtained prior to the approval (or submittal for approval) of a PoM that allows a dealing in (a)–(c) and the execution of any lease, licence, permit, etc. that may be authorised under that plan.

The City of Sydney's Native Title Manager has been and will continue to be consulted in all relevant aspects of Native Title pertaining to the land that is covered by this PoM.

Heritage management

Planning and management must recognise Local and State heritage listings.

4. Strategic context

Demographic context

As part of the PoM process Cred Consulting reviewed the demographic and recreational context of the subject reserve which provides useful background to ongoing planning and management.

Key observations are summarised following:

More residents

The City of Sydney's increasing resident population and density will result in more use and capacity pressures on all levels of the open space network, particularly the larger parks that offer opportunities for active sport.

The majority of population growth will be accommodated in various urban renewal areas. This trend will continue over the next 10-15 years.

The planning of urban renewal areas will provide opportunities to increase the open space and recreation facility network provision and provide linkages to the established open space network.

More workers and visitors

In the city centre and other concentrations of workforce population and visitors the quality of public spaces to allow people to lunch sit and socialise as well as provision of larger spaces for lunch time sport and exercise needs to be an important consideration.

Increasing density

Open space provision will be critical to the liveability of higher density urban areas by supporting community well-being, physical activity, social interaction, and a sense of space within an otherwise intensive built environment.

More lone persons

The acceptance for high density housing in order to live close to the city centre and lone person households places importance on the distribution of the open space network to ensure people have convenient access to a park that serves as a "backyard" and facilitates social

interaction and recreation opportunities. Open space planning and management is an important component of the liveability and quality of high density developments.

More young and old people

The age structure profiles increasing in the city of families with young children, young adults, and older people are expected to be heavy users of open space network.

In 2041, 47% of the City of Sydney's residents will be between 18 and 34 years of age. This age group has high participation rates in active sports and recreation, and many reside in new high density urban renewal areas which suggests higher density communities could potential be very active communities and will require opportunities for physical activity and social interaction.

The open space network needs to be flexible and provide a diverse offer of recreational, social, cultural and creative activities and facilities to cater for various age, cultural and income groups.

Total population

City of Sydney is forecast to grow by 94,9824 people or 37% in 2041. The highest growth will be in Green Square-City South, CBD-Harbour, Chinatown-CBD South and Redfern Street villages respectively.

Service age structure

Decrease in the proportion of 25 to 49 year old people

While the working age population will remain the largest demographic group to 2041, the proportion of this age group decreases across the LGA. The villages with the most significant change in this age group proportion will be King Street (-5%), Glebe Point Road (-4%), Harris Street (-4%), Macleay Street-Woolloomooloo (-4%) and Oxford Street (-4%).

Increase in the proportion of 60 to 84 year old people

The proportion of people aged between 60 and 84 years is forecast to increase by 2% in2041. While the increase in proportion of 60to 69 year old people is consistent across all villages within the LGA, the increase in proportion of 70 to 84 year old people varies. The villages with the highest increase in proportion of 70 to 84 year old people will be Glebe Point Road (+4%), Crown – Baptist Streets (+3%), Harris Street (+3%), Macleay Street-Woolloomooloo (+3%) and Oxford Street (+3%).

Households

The total number of dwellings in the LGA is forecast to increase by 35%. The villages that will see the highest increase in number of households are CBD-Harbour, Green Square – City South and Redfern Street. Villages including CBD-Harbour and Redfern Street with a high number of Crown lands will cater to an increasing number of households by 2041.

Household type

The overall LGA is forecast to see a high increase in households with one parent families and group households. However, there are variations in forecast household type across the villages including those within this PoM study area:

 Glebe point road will have an increase in lone person households and a decrease in group households

Overnight and daily visitors

The City of Sydney is Sydney's premier metropolitan core that contains regional and village level services including retail to health, education to entertainment. The Sydney CBD and surrounds are also attractive places for tourists to visit, explore and stay overnight.

Given the diversity of offerings across the LGA, visitors are distributed to places such as Oxford Street, Kings Cross/Darlinghurst, Newtown, the Rocks, Chinatown and Central Station. Accommodation is provided throughout the LGA via short term rental accommodation as well as through traditional hotel and hostel services. The City of Sydney experiences 680,000 daily and overnight visitors for range of purposes and services including:

- shopping
- health and education
- recreation and entertainment
- accommodation
- personal business
- Work related business.

It is forecast that this will grow to approximately 860,000 by 2036. (Source: Infrastructure Baseline Assessment, City of Sydney, 2019)

Social and cultural considerations (as per 2016 census data)

Cultural diversity

47.7% of City of Sydney population are born overseas with top countries of birth being China, United Kingdom and Thailand. Villages areas with highest born overseas rates include Chinatown and CBD South (76%), Harris Street (57.1%) and Green Square and City South (54.7%).

36.1% of City of Sydney population speak a language other than English with top languages being Mandarin, Thai and Cantonese. Village areas with highest percentage of other language speakers include Chinatown and CBD South (71%), Harris Street (47.1%) and Green Square and City South (45.9%).

Low-income households

18.2% of households in City of Sydney LGA are characterised as low-income households. Village areas with highest percentage of low-income households include Redfern Street (29.5%), Chinatown and CBD South (17.5%) and King Street (15.6%).

Socio-Economic Indexes for Areas (SEIFA Index)

City of Sydney has a SEIFA index 1,027. Village areas with lowest SEIFA scores being Chinatown and CBD South (940.2) and Redfern Street (970.2).

City of Sydney Policy and strategy framework

The City of Sydney has developed an extensive range of policies which provide guidance to Council decision-making. A number of these influence planning and management decision-making for open space and must be referred to in conjunction with this PoM.

The City of Sydney has also developed a range of strategies focused on specific issues. While strategies are high-level guideline documents and usually carry less influence than policies, they can provide important references for planning and management decision-making for open space.

Generally, policy guidance for management of specific issues shall take precedence where no guidance is provided in the plan and will be as provided in the individual policies. However, all decision-making, and ongoing management must also have regard for conservation of the specific park values and application of the core objectives of the applicable community land category/categories.

A summary of the key policies and strategies is provided in the Appendices to this plan.

Future Policy guidance

In addition, it is intended that future policy and strategy development should also inform specific aspects of reserve planning and management as applicable.

Community guiding principles

The City of Sydney acknowledges the Gadigal of the Eora Nation as the Traditional Custodians of our local area, and we acknowledge their continued connection to Country. We pay respect to Aboriginal and Torres Strait Islander Elders past, present and emerging.

The City of Sydney has an important role as caretaker of these places. We will consciously consider these principles in the decisions we make for the Crown and community land we are responsible for. This includes how we maintain, change, and manage this land.

Aboriginal world view of Country – First Nations workshop participant

Country is our identity; spiritually, culturally, physically, and socially. We refer to Country as part of the family. We speak to Country; we sing to Country; and we dance for Country.

Increasingly we worry for Country and seek greater protection measures to carry out our cultural obligations to the land and waterways. These are our fundamental rights and cultural responsibilities in protecting country as First Nations People.

Community and place

These are the principles for our plans of management for Crown and community land. They were developed by listening to our communities — Aboriginal and Torres Strait Islander people, community gardeners, bushcare contributors, local residents, school children, city workers and visitors. And they reflect their values.

These principles are guided by the world view of Aboriginal people. They reframe our systemic relationship with the land. Since invasion, the relationship between people and land has been disrupted with little respect for the land, animals, waterways, and First Peoples. We've seen the extinction of plants and animals and damage to waterways and land. Aboriginal lives have been lost in trying to protect country. By challenging our approach in this way, we hope to cause no further harm and begin to heal.

We are on Gadigal Country

principles are founded understanding of Country in the worldview of the Aboriginal and Torres Strait Islander peoples. This understanding of Country includes the landscape – land, water and sky, the plants and animals, and the relationship between these. Aboriginal and Torres Strait Islander people responsibility for care of Country and the continuation of these relationships. Country has existed in this place for thousands generations. Country precedes the colonial boundaries and definitions of 'Crown land'. We acknowledge the responsibility that First Nations People have in the carriage of their living cultures including access to land for practising culture. Crown and community land should bring social, spiritual, and economic benefit to First Nations People.

We commit to truth-telling and decolonisation

Gadigal Country was never ceded. In managing the Crown and Community land in Gadigal Country, we recognise the significance of this land as the site of invasion.

We work towards telling the history of these places with honesty and acknowledge the negative impacts caused to Country and to the people.

We endeavour to cause no further harm to Aboriginal people and the relationship they hold to the land.

We challenge ourselves to decolonise our approach to managing Crown and community land. This is evident in the decisions we make as we manage these places.

We value how important these places are to people's wellbeing

Crown and community land are a place of refuge and respite in an intensely urban environment. These places have cultural and community significance to many people. They are places of shared identity and pride, of community connection and celebration, and of protest and social transformation. They must be welcoming to all people and will provide equity of access to all to enjoy. We strengthen the connections between and within these places.

We are guided by Country and strive to heal and care for it

We learn about how this Country has been cared for thousands of generations. We respect the natural landforms, waterways, and endemic species. We work to heal places that have suffered degradation. We support these places to play their role in the health of the whole environment.

We protect these places for future generations

We accept our role as caretakers of these places. These places must benefit the community now and in the future. As we face a changing climate and growing population, we make decisions that prepare these places and ensure their continued health into the future.

Guiding documents

UN Declaration on the Rights of Indigenous Peoples

Principles of Co-operation with Metropolitan Local Aboriginal Land Council

City of Sydney Aboriginal and Torres Strait Islander Protocols

City of Sydney Reconciliation Action Plan 2021

City of Sydney Busking and Aboriginal and Torres Strait Islander Cultural Practice Policy

Design with Country - NSW State Architects

Basis for Management

Values and roles of Johnstons Creek Parklands

Community values and roles have guided the development of the PoM. Values are the qualities and roles of the parklands that the community wishes to protect, conserve, and enhance. These have been identified through:

- consideration of past plans of management and master planning for the site
- past and current community engagement
- liaison with City of Sydney staff
- Site appraisal.

In brief these are identified as:

1.0 Identity Character and Experiencing the Place

- A meaning of the place that resonates with Country
- A place which signposts and celebrates local, natural and cultural history
- A place which responds to its natural environment
- A place of diverse character and identity

2.0 Access, Connections and Accessibility

- Well-connected parklands to adjoining neighbourhoods
- Wayfinding seamlessly aids access and use
- A place that is clear, easy and safe to move around
- An appropriately lit environment
- A community destination accessible from the cycle network
- A place that is not compromised by parking and vehicle access

3.0 Community Use and Activation

- A place of respite for users and adjacent residents
- A place for daily fitness
- Spaces and facilities that cater for youth
- A place for organised sports
- A place for dog walking and exercise
- A valued childcare facility
- A place that recognises and celebrates First Nations living culture
- A place for events
- A place that is open and usable by all members of community
- A safe place to visit day and night
- A place that provides access to public amenities

4.0 Facilities and Built Infrastructure

- A multi-purpose field
- Youth facilities to serve local area and district
- Heritage Viaducts are a distinct feature of northern precinct
- Play facilities for the local community
- Facilities that encourage fitness
- Park elements support park use and create an attractive character
- Johnstons Creek Canal
- Underground infrastructure

5.0 Environment and Sustainability

- Resilient landscaping to future-proof our green spaces
- Landscaping and planting that reflects the original natural environment
- A place of diverse habitats
- Places that are connected to support biodiversity
- A unique saltmarsh area
- A place of rehabilitation of past impacts

- A place that is cool, calm and comfortable in summer heat
- Established plantings which contribute to the park setting and habitat
- Presence of past natural creek drainage systems
- A place exhibiting water sensitive urban design
- A place exhibiting sustainable energy management
- A place exhibiting sustainable waste management practices

6.0 Culture and Heritage

- A place that strengthens First Nations people and living culture
- A place which is a conservatory of natural and cultural heritage
- A place that provides the community access to cultural expression and awareness through arts and culture
- A place that connects the community to the city's past and present
- A place that provides a canvas for arts and culture

7.0 Management and Maintenance

- A place that recognises and addresses its future urban context
- A place which is clean, well-maintained and carefully managed
- Facilities that continue to service and meet the community's needs
- Appropriate leases and licences

Reflecting Crown reserve purpose

Crown land is to be used for the original purpose for which it was dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the reserve and the use does not impact on Native Title rights and interests under the Native Title Act 1993.

The public purpose for the Johnstons Creek Parklands Crown reserves is **Public Recreation**.

Council managers should evaluate how the application of community land categories would ensure that the land is used for the purpose for which it was originally set aside by its dedication or reservation.

Figure 10 maps out the community land categorisations in the context of the Crown reserves.

Current / existing use

The City of Sydney has established initial categorisations for the **Johnstons** Creek Parklands in accordance with Crown Land requirements. The Council Crown Land Manager Fact Sheet identifies that councils should apply the initial categorisation based on existing/current use of the reserve only. The initial categorisation cannot be based on future The proposed or use. initial categorisations for the Johnstons Creek Parklands have been approved by Crown Lands.

Any change to the initial categorisation to support a future use should be altered via the PoM.

Characteristics of the land

The physical characteristics of the land must be considered in applying community land categorisations. Land that possesses a significant geological feature, geomorphological feature, landform, representative system or other natural feature should be considered for categorisation as one of the Natural Area categories. In such a case the plan should describe the related characteristics of the land.

For the Johnstons Creek Parklands there are no site characteristics that would justify Natural Area categorisation.

Likewise, where land is of Aboriginal or Historical heritage significance Council should consider whether Area of Cultural Significance is applicable. This should consider whether there are heritage listings or controls on the land that address heritage conservation. Where such protections are not afforded and a site warrants heritage significance, the Area of Cultural Significance category may be applicable.

For the Johnstons Creek Parklands, **Section 2** describes the heritage characteristics of the land, and the applicable listings and controls. These will be considered in all management decisions related to the land. The additional layer of Area of Cultural Significance categorisation is not deemed to be required.

Proposed community land categorisations

The following table **(figure 9)** outlines the Guidelines for Categorisation as listed in the Local Government (General) Regulation 1999 Part 3 - categorisation, use and management of community land for the applicable categories to the Johnstons Creek Parklands. Under the guidelines for each category, their interpretation and application to the Johnstons Creek Parklands is explained.

In addition, the core objectives and purpose (as outlined in the Local Government Act Regulations) are also listed.

Figure 9. Community land categorisation table

Guidelines for categorisation and application to Johnstons Creek Parklands

Core objectives for management

Sportsground

Land should be categorised as a sportsground under section 36 (4) of the Act if the land is used or proposed to be used primarily for active recreation involving organised sports or the playing of outdoor games.

Application

To playing field and other facilities catering for organised sports use

The core objectives for management of community land categorised as a sportsground are:

- (a) to encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games, and
- (b) to ensure that such activities are managed having To playing field and other facilities catering for regard to any adverse impact on nearby residences.

Park

Land should be categorised as a park under section 36 (4) of the Act if the land is, or is proposed to be, improved by landscaping, gardens or the provision of non-sporting equipment and facilities, for use mainly for passive or active recreational, social, educational and cultural pursuits that do not unduly intrude on the peaceful enjoyment of the land by others

Application

To informal use green spaces

The core objectives for management of community land categorised as a park are:

- (a) to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and
- (b) to provide for passive recreational activities or pastimes and for the casual playing of games, and
- (c) to improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management.

General Community Use

Land should be categorised as general community use under section 36 (4) of the Act if the land:

- (a) may be made available for use for any purpose for which community land may be used, whether by the public at large or by specific sections of the public, and
- (b) is not required to be categorised as a natural area under section 36A, 36B or 36C of the Act and does not satisfy the guidelines under clauses 102–105 for categorisation as a natural area, a sportsground, a park or an area of cultural significance.

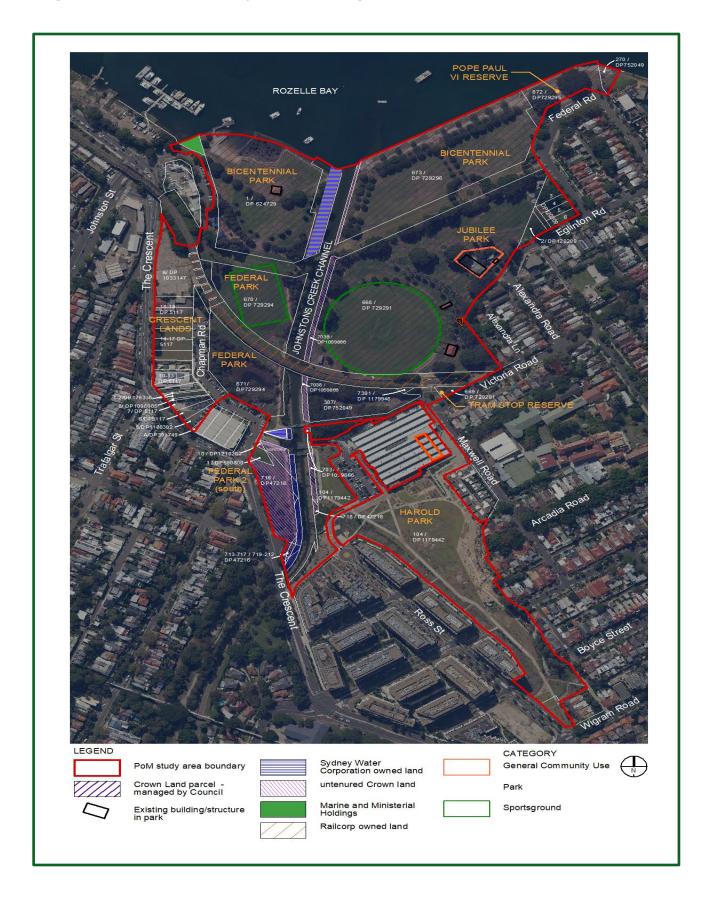
Application

To building facilities that provide social recreational and community uses

The core objectives for management of community land categorised as general community use are to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public:

- (a) in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, and
- (b) in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

Figure 10. Community land categorisation map



Key strategic directions

Planning and management directions have been established for Johnstons Creek Parklands through past master planning (Johnstons Creek Parklands Master Plan 2013) and the Open Space, Sports and Recreation Needs Study 2016. This PoM references the Master Plan 2013 as the current planning direction for the reserves.

The following guiding strategic directions are summarised for the planning and management of Johnstons Creek Parklands as reflected in the Master Plan and this PoM.

Master Plan - The Vision

(reference Master Plan 2013, page 22)

This evolution of the parklands incorporates new public spaces to create a place with life and purpose for the community, encompassing an expanded range of recreation and cultural experiences and based on sound ecological principles.

Beyond its local watercourse, open space and Rozelle Bay foreshore, Johnstons Creek Parklands belong to Sydney's city-wide network of harbour bays, rivers and tributary creeks. The parklands form part of the larger urban design vision and planning framework established by the Government for Sharing Sydney Harbour, the City of Sydney's defining asset recognised in the Regional Action Plan as "a natural asset belonging to future generations" and intended to be shared by the community in balance with all human activities.

One core value of the harbour to be shared is the creation of a healthy environment over the water and land resources of the whole harbour catchment. It is evident that the quality of water draining through urban creeks and into the harbour will determine the quality and popularity of the surrounding parkland.

Johnstons Creek Parklands, an important harbour tributary and large public open space system for the inner west, is well placed to be a leading example in environmental design and management.

Catchment identification, water sensitive urban design (WSUD) treatments, constructed wetlands, soil remediation and planting programs, interpretation strategies, education and arts initiatives will all contribute to

maintaining a natural harbour and the sustainability of the local parklands.

Master Plan principles:

Environment

Principles:

- Provide habitat for local fauna
- Improve the ecological integrity of the parklands
- Maximise opportunity to link habitat and introduce new habitat areas within the park.

Water

The parklands are largely built over estuarine intertidal wetlands. The central channelised stormwater canal, which drains the creek's 500 hectare catchment, rises and falls with daily tidal movements. Water is at the heart of the park character, and the Master Plan elevates it to a more visible component and manages it as a valuable resource in a sustainable way.

Principles:

- Improve water quality in the park, the canal, and the water entering the Harbour
- Harvest water to use in the park
- Improve active recreation areas' ability to withstand heavy rain and flooding
- Use water to unite the individual parks as one, foreshore parkland.

Heritage and culture

Principles:

 Make the layered history of the site clear to users and visitors.

The site's pre-history, its natural systems and the interaction of the Cadigal people with this environment; The story of timber and the development of timber industries on the site; The story of the trams - state-of-the art early 20th century industrial achievement; The story of the Harold Park Paceway as a reflection of its social contribution during its rise and decline; The story of water as a linking element through the parklands; The story of community activism.

 Tell the varied stories of use and development through interpretation and public art.

 Retain and enhance all heritage items and heritage landscapes.

Recreation and community facilities

The parklands are a much-valued area for active and passive recreation, including sport, dog walking, jogging, cycling, kayaking, picnicking, play and casual ball sports. The Master Plan encourages continuation of these in harmony with new facilities for niche activities and cultural needs.

Principles:

- Ensure that all spaces are flexible to suit a broad range of user groups
- Identify areas for active and passive recreation
- Integrate community and cultural activity
- Balance recreation with ecological integrity
- Ensure active recreation areas are designed to operate at efficient levels of use
- Consider retaining some buildings on The Crescent for re-use as a flexible community space
- Provide accessible toilet blocks near play equipment and other facilities where possible, and generally within 400 metres of any place in the park.

Transport, Access and circulation

Principles:

- Encourage visits by public transport
- Provide universal access to and between key destination points and facilities
- Provide adequate opportunity for visitor parking
- Establish a hierarchy of entries to the parklands
- Establish a hierarchy of routes into the parklands.

Character and visual Amenity

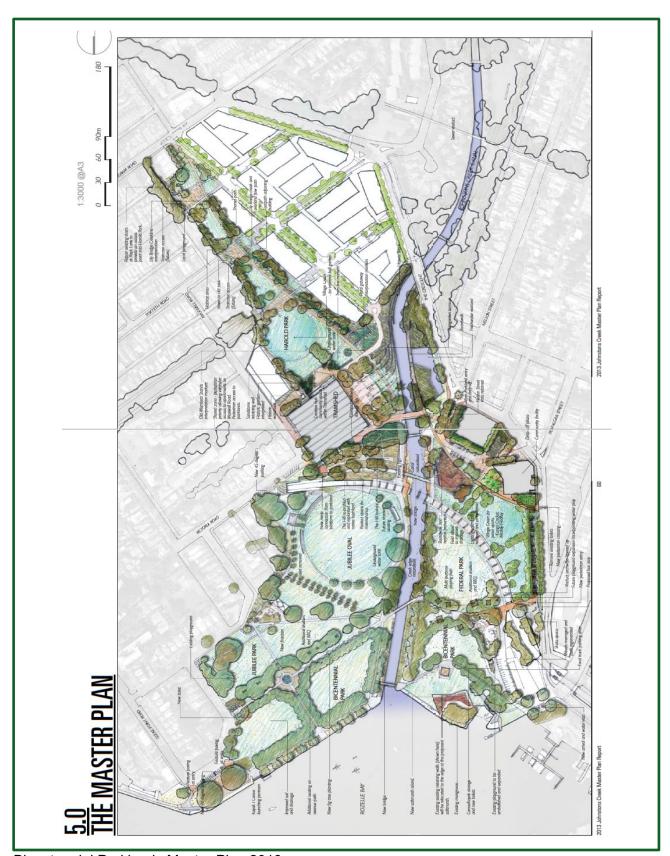
Principles:

- Recognise the value in the varied landscape characters and respect the landscape types
- Use landscape to create a sense of arrival at key entrances to the Park
- Provide the right balance of wild spaces for exploration or habitat protection and more

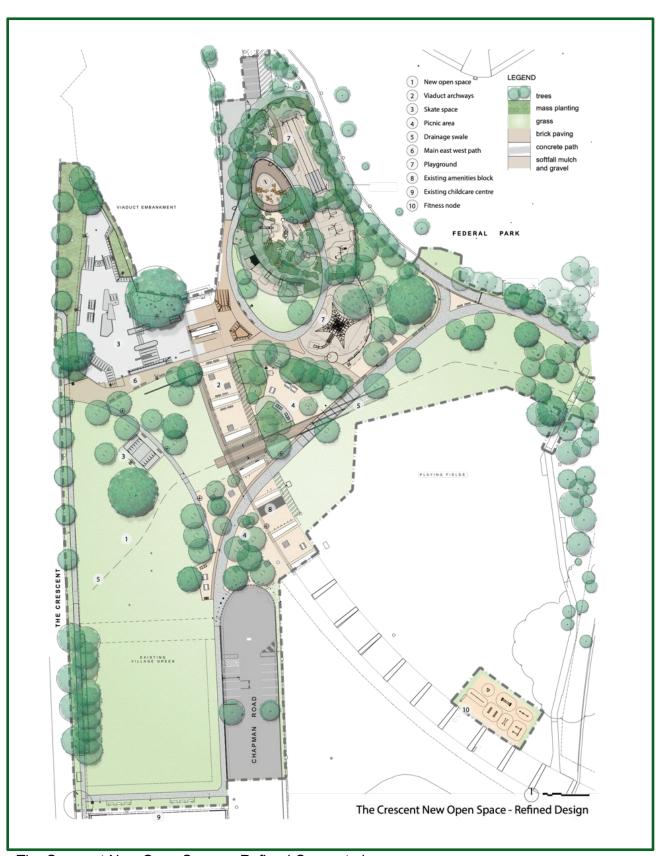
- formal spaces for recreation, play, eating and gathering
- Integrate a common design language that knits the park together
- Recognise the park's high level of visibility from the water and beyond
- Ensure that the Harold Park open space is integrated with the parklands and has a clear public character
- Tell the varied stories of use and development through interpretation and public art.

Figure 11 on the following pages is the approved master plan for Johnstons Creek Parklands, prepared in 2013.

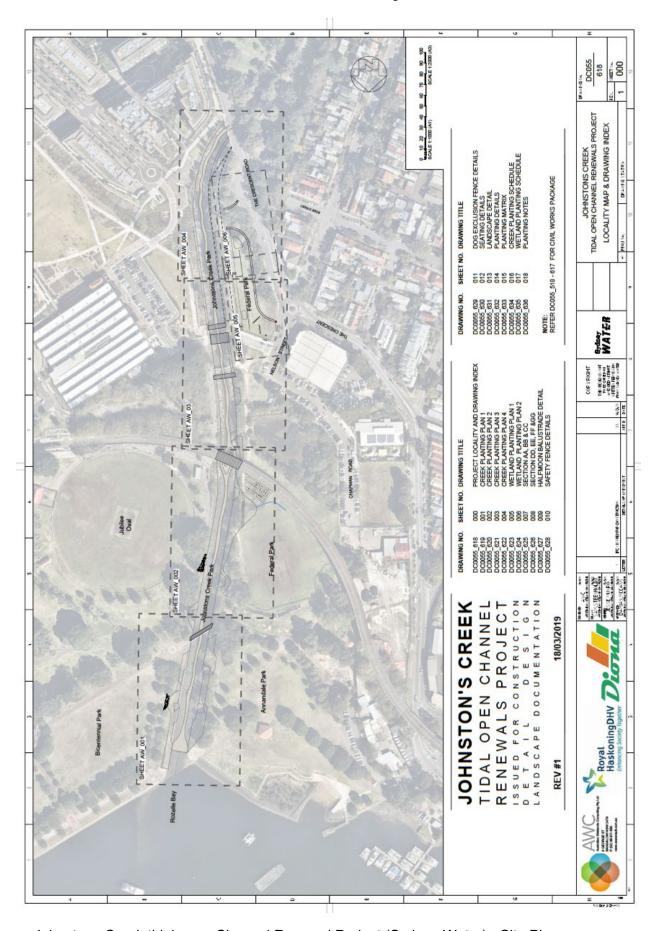
Figure 11. Master Plan Concepts



Bicentennial Parklands Master Plan 2013



The Crescent New Open Space - Refined Concept plan



Johnstons Creek tidal open Channel Renewal Project (Sydney Water) - Site Plan

7. Review of the plan

Lifespan of the plan

If the PoM is to remain relevant in the future it is essential that its implementation is reviewed on a regular basis to ensure any relevant changes are incorporated.

Changes that may need to be addressed include:

- new legislation
- changes in community values
- project priorities
- funding resources
- New opportunities for future upgrades.

Given that community expectations and requirements change over time, this plan also needs to have some flexibility to adapt to any changes of circumstance.

Process for review

It is recommended that the plan be reviewed in the following sequences and time spans:

Annually: monitor progress of PoM

Every five years: undertake a review of all

values based on revised analysis, issues and amended planning

legislation

review outcomes against survey information, photographic record and register of correspondence

review and amend the PoM,

where required

Every ten years: review of the PoM

Other triggers for review / update

Should a major development or works be proposed that is not represented in the authorised uses and developments listings, the PoM will require amending.

Should changes in categorisation be proposed, the PoM will require amendment and the need to undertake a public hearing prior to adoption.

Part B Management of community land categories

8. General requirements

This section sets out the specific requirements for the individual management areas located within the Johnstons Creek Parklands and is applicable to all community land categories, as outlined in **Section 6** of this plan.

Management Framework

A Management Framework is provided in **Section 9** of this PoM. It provides a decision-making framework for future management of the reserves and addresses the requirements of section 36 of the LG Act.

Management targets

The framework sets out management targets that define a series of "desired outcomes" for the management of the Johnstons Creek Parklands. The outcomes seek to conserve and enhance the values of the Johnstons Creek Parklands and address management challenges and opportunities identified by the community and City of Sydney.

Means of implementation

In response to the identified targets, means of implementation define recommended strategies to be implemented over the life of this PoM.

Assessment indicators and measurement

A means of assessing the achievement of the identified management targets is provided for ongoing monitoring and evaluation.

Permitted development and use

Section 36 of the LG Act states that a PoM must expressly authorise any proposed uses and developments on community land. Any proposal for the development and use of buildings,

structures and spaces at the Johnstons Creek Parklands will be considered on merit and benefits to the community and balanced against physical constraints, the amenity of adjoining residents and land uses.

Legislative requirements

The Sydney Local Environmental Plan 2012 ("LEP") specifies the range of uses and activities that may be permitted on the land, in accordance with the relevant zoning and associated objectives. Several uses are also set out in the Local Government Regulations.

Guidelines and core objectives of the community land category

Under the LG Act, uses and the development of community land must be consistent with the guidelines for categorisation, the core objectives of each category, and any other additional objectives that Council proposes to place on the community land categories.

Consistency with City adopted policies

Relevant City of Sydney policies as at the date of adoption of this plan are identified in the Appendices. The goals and strategies outlined in these documents have been used to guide the outcomes of this PoM.

Council's adopted policies will continue to develop after the preparation of this PoM. Management of Council assets, and their development will consider the policy framework at the relevant time.

Buildings and structures

Express authorisation

This PoM expressly authorises the development of new buildings, structures and civil infrastructure, and the redevelopment/refurbishment of buildings,

structures and civil infrastructure which support the desired use of the Johnstons Creek Parklands.

Such buildings, structures and civil infrastructure will be consistent with:

- the core objectives of the categories that apply to the land
- the Crown reserve purpose
- Aboriginal land claims
- applicable master plans, asset management plans and any subsequent detailed design plans
- the LEP and any other applicable Environmental Planning Instruments
- Design for Access and Mobility Standards
- Disability Discrimination Act
- The Building Code of Australia.

Where possible, development activities must also consider:

- Designing with Country (Government Architect NSW)
- The inclusion of sustainable initiatives and measures.

Where it is proposed to construct or establish a public work on reserved or dedicated Crown land, where Native Title is not extinguished, prior to approval, the City of Sydney will notify and give an opportunity for comment from any representative Aboriginal/Torres Strait Islander bodies, registered Native Title bodies corporate and registered Native Title claimants in relation to the land or waters covered by the reservation or lease as required under the Native Title Act 1993.

Assessment and approval of permissible uses and developments

The authorisation in a PoM gives 'in principle' support for activities, uses and developments consistent with the objectives for land categorisation to proceed to development assessment under the Environmental Planning and Assessment Act 1979 ("EP&A Act").

This PoM does not in itself imply or grant consent for activities, uses or developments. Any proposed uses and developments which are consistent with this PoM must still be referred for development consent and where required, be advertised widely for information and invitation to comment. Any subsequent application for development consent would be supported by and assessed against this PoM.

Prohibited activities

Activities and uses that are inconsistent with the reserve purpose or core objectives associated with the applicable community land category are prohibited on the site.

Certain activities at the Johnstons Creek Parklands may also be prohibited by the applicable land use zoning. The City of Sydney may prohibit certain activities from time to time. Prohibited uses will be communicated via City bookings, lease, and licence agreements, or otherwise communicated where prohibited activities may be temporary.

Managing impacts on adjoining land uses

Uses and activities permitted at the Johnstons Creek Parklands must consider the needs of and impacts on residents, workers and adjoining land uses in terms of accessibility, noise, lighting, traffic and parking.

Scale and intensity of use

The scale and intensity of development and activities on Crown and community land is to be generally compatible with the scale and anticipated use of the park, reserve and associated facility.

In particular, the scale and intensity of use will be consistent with the carrying capacity of the land, and any master plan or development consent relating to the land.

Organised sports use

This PoM specifically authorises activities at the Johnstons Creek Parklands which may attract high numbers of people including organised sport activities and training, school sport competitions, commercial activities and one-off community events and performances.

The allocation of the Johnstons Creek Parklands for organised sport and school sport will comply with the City of Sydney's seasonal allocations process. Applications for permissible activities will be assessed on a case-by- case basis by Outdoor Venue Management.

The scale and intensity of such activities will be managed by the City's booking process and associated conditions of use.

High Intensity use

This PoM specifically authorises activities at the Johnstons Creek Parklands which may attract high numbers of people including one-off community events and performances.

Applications for permissible activities will be assessed on a case-by- case basis by Outdoor Venue Management.

The scale and intensity of such activities will be managed by the City's booking process and associated conditions of use.

Informal use

The intensity of use for informal recreational activities across the Johnstons Creek Parklands and settings (such as playgrounds, fitness stations and park seating) will be determined by the community use of the site but will be managed to avoid undue impacts on park fabric and environment.

Commercial uses

Commercial operations for cafes, markets and kiosks that support and encourage community use of the open space, and/or address a community need are to be assessed based on the proposed scale and intensity of use and are authorised subject to compatibility with the LEP, and the core objectives of the applicable land category.

Funding

Funding is integral to implementing the management targets identified with this PoM and is defined under two categories:

- Capital works involving the construction and development of new facilities and structures
- Maintenance and management of the parks.

The implementation of this PoM is achieved through its linkage with Council's management plan, operational budget, and capital works program.

Council currently funds management and maintenance costs through its annual budget allocation and uses capital funds and 7.11 contributions for capital and nonrecurrent works.

Funding arrangements for the parks need to address recurrent costs of management and maintenance, together with capital costs for new facilities or upgrading works. Funding for construction of new facilities is generally through the annual budgeting process, but special projects may be partly funded through New South Wales Government grant allocations, which may involve matching funding from Council.

Sources of funding include but are not limited to:

- 7.11 contributions utilised for new landscaping and/or facilities complimentary to the core management objectives.
- Partnerships there is an opportunity to develop further partnerships with residents and interested people in relation to park improvements and ongoing management, such as bush regeneration.
- Park revenue income from the parks is generated by lease and licence fees, and from applicants for approved functions and events.
- Grants several state and federal government grants are available to assist with capital works in the parks.

What are leases and licences

Leases and licences formalise the use of Crown and community land by groups such as sporting clubs, community groups and schools, or by

commercial organisations and individuals providing facilities or services for public use. The occupation of Crown and community land not only applies to the surface of the land but also includes the airspace above and subsurface below.

Licence allow multiple and non-exclusive use of an area. A licence may be required where intermittent or short-term use or control of all or part of the park, or associated facilities are proposed. Several licence for different users can apply to the same area at the same time, provided there is no conflict of interest.

The City of Sydney's ability to lease or licence Crown reserves managed as community land such as the Johnstons Creek Parklands is authorised by section 3.22 of the CLM Act, which requires the preparation of a community land PoM, adopted by Council, to authorise an occupancy or use agreement.

Authorisation of leases and licences

Tenure may be granted for exclusive and nonexclusive uses to any organisation for any compatible purpose, as determined by Council, on such terms as Council may provide.

Under section 46 of the LG Act, a lease or licence may only be granted for a maximum term of 21 years, including options. A lease or licence for a term exceeding 5 years may be granted only by tender unless it is granted to a non-profit organisation. All leases and licence must be publicly notified for a minimum period of 28 days.

To ensure that usage or occupation of the reserve is appropriate for the lease or licence, a council Crown land manager must always consider:

- compatibility with the reserve purpose, category, and core objectives for the land
- compliance with relevant legislation, related policies and guidelines including zoning under the LEP
- environmental and social impacts of the activities to be permitted by the lease or licence
- appropriate term (period of occupation) of the lease or licence

- land capability of the reserve to support the proposed lease or licence
- current and future use of the land
- Aboriginal land claims
- If development consent is required and has been obtained (and other consents under the EP&A Act and LG Act 1993).

In addition to the conditions provided within the authorisations, the granting of a lease, licence or other estate must also:

- have no negative impact on historical heritage sites or significant fabric
- not alienate the park or reserve unreasonably
- be ecologically sustainable
- have a component of community benefit
- demonstrate a clear nexus between the activity and the park or reserve
- not result in overuse of the area or conflict with community use of the area
- ensure traffic, parking and essential or required vehicular access implications are considered
- Be in accordance with all Council policies and procedures governing the use of open space.

A use agreement (lease, licence, short-term use or other estate) on Crown land may impact Native Title rights and interests. A use agreement issued on Crown land must be issued in accordance with future act provisions of the Native Title Act 1993, and in accordance with Part 8 of the CLM Act unless Native Title is extinguished. For Crown land, which is not excluded land, this will require written advice from Council's Native Title Manager that it complies with any applicable provisions of the Native Title legislation.

Express authorisation of Leases, Licences, Short-term Uses and Other Estates under this Plan of Management

The following outlines general authorisations applicable under this PoM. Sections 10-12

detail the specific authorisations and purposes for which tenure may be granted in accordance with the individual community land categories for the Johnstons Creek Parklands.

Access

Access for building-related activities including for construction or maintenance purposes

Access across community land shall be authorised under this PoM provided that (but not limited to):

- the access is of a temporary nature
- in circumstances where proposed works require access and it is associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of access available to avoid access through community land to undertake the required development works
- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Temporary structures

Land use planning controls

Under the LEP, the temporary use of community land may be deemed as exempt development if the proposed activity can be authorised under the LG Act and is no more than 52 days in any 12-month period ("the prescribed period").

Temporary structures for building-related activities including for construction or maintenance purposes

The City of Sydney may authorise a short-term licence for the placement of temporary building-related structures provided that (but not limited to):

the use of community land is within the prescribed period

- in circumstances where the proposed works are associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of placement available to avoid use of community land to undertake the required development or maintenance works including satisfying any safety requirements under the Work, Health and Safety Act 2011
- building-related structures comply with the City of Sydney's technical requirements
- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Proponents can refer to the following City of Sydney documents as a technical guide for temporary structures until such time as they are revised and adopted:

- Guidelines for Hoardings and Scaffolding 2017
- Draft Code of Practice for Hoisting and Construction Activities in Public Places.

If the City is unable to approve short-term licence for these activities, applicants should consider an application under the provisions of the *Access* to *Neighbouring Lands Act 2000*.

Temporary structures related to events

The use of community land for the placement of temporary event structures shall be authorised under this PoM provided (but not limited to):

- the use of community land is within the prescribed period
- the event structures comply with the City of Sydney's technical specification and where required, relevant standards identified within the State Environmental Planning Policy (Exempt and Complying Development Codes) 2008
- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained

 The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Bookings and events

Temporary events

Temporary events and activities are to be assessed and approved in accordance with City of Sydney's temporary event approval process and in line with existing applicable guidelines, policies and legislative requirements, both locally and at a State Government level.

The following criteria is not an exhaustive list but provides guidance on how temporary events and activities are assessed:

- location including permissible use and compatibility with the relevant land
- scale and intensity
- duration and date sensitivity
- proposed operational times
- required infrastructure and proposed production design
- access and logistics requirements
- environmental impacts
- proposed signage and/or advertising
- Addressing safety and security requirements.

Venues for hire

The City of Sydney offers a diverse range of indoor and outdoor venues for hire on a short-term or hourly basis that service the community enabling cultural, recreational and social outcomes.

Applications to use venues for hire are to be assessed and approved in accordance with City's venue for hire approval process and in line with existing applicable guidelines, policies and legislative requirements.

All applicable fees are outlined in Council's adopted schedule of fees and charges.

Banner Hire

The City of Sydney banner network is used to promote events and activities which are of public

interest. Banner campaigns are subject to approval and must comply with the City's Banner Terms and Conditions. All applicable fees are outlined in Council's adopted schedule of fees and charges.

Personal trainers

The City of Sydney encourages all members of its community to use parks and open space responsibly in meeting their health, well-being and fitness needs.

The City of Sydney chooses not to charge for the use of its parks and open spaces for outdoor fitness training as it does not wish to create a barrier to participating in physical exercise.

Personal fitness trainers including commercial, not-for-profit and community groups, wishing to train outdoors in Council's local government area are expected to comply with the Outdoor Fitness Training Voluntary Code of Conduct and its criteria for use.

Fitness training groups and activities that are exempt from this Code are:

- walking groups
- activities of schools under the supervision or a teacher
- Hirers that have a current booking with the City of Sydney to use a sports field, oval or court and comply with the City's Terms and Conditions of Use.

Other Estates

Easements across Crown and community land for the purpose of public utilities, providing pipes, conduits or other connections under the surface of the ground, for the connection of premises adjoining the community land to a facility on the community land shall be authorised by this PoM, and shall be subject to the following criteria:

- there is no feasible alternative to connecting to a facility on the community land
- there is no significant impact on the reserve
- Where the proposal involves the creation of an easement and/or a restriction on the future development potential of the property, compensation is assessed.

In instances where there is an encroachment (existing or proposed) upon public land by a permanent structure, and the structure does not significantly interfere with the functioning of the reserve, the City of Sydney may consider the creation of an easement. In all cases, the applicant is to be responsible for all costs incurred by City of Sydney in the creation of the easement.

An estate in respect of this land category is expressly authorised by this PoM for the purpose of a "public road" where the provision of that road is consistent with the core objectives stated herein and where the road is necessary for the enjoyment of that land.

9. Management targets and strategies

The table below outlines the management targets or desired outcomes for the Johnstons Creek Parklands, including means and strategies for their realisation, and means of assessment and review by the City of Sydney.

Ref	Values / Roles	Management Target	Means	Performance Measures					
			(strategies for implementation)						
	1.0 IDENTITY CHARACTER AND EXPERIENCING THE PLACE								
1.1	A meaning of the place that resonates with Country	To implement a meaning and description that reflects connection to place	Work with the community to establish a meaning and description that captures the place's connection to Country	Consultation completed Adopted meaning and description					
1.2	A place which signposts and celebrates local, natural and cultural history	 To contribute to the spaces identity and character 	Investigate the inclusion of informative and interpretive elements that reflect the spaces historical identity and natural character	Increased visibility of park identity					
1.3	A place which responds to its natural environment	 To conserve and enhance the natural environmental qualities of the parklands 	Management to focus on retaining and enhancing the natural context of the parklands including the protection of foreshore views and vistas	Targeted user surveys					
1.4	A place of diverse character and identify	 To maintain a balance between passive and active recreational areas 	Management to maintain balance between sports precincts and passive recreation	Increased use of parklands measured by survey and observation					
		2.0 ACCESS, CONNE	ECTIONS AND ACCESSIBILITY						
2.1	Well-connected parklands to adjoining neighbourhoods,	 To provide functional, inviting, accessible and safe routes to the park from adjoining areas To maintain pedestrian safety in accessing the parklands 	Review, monitor and work towards improving local access routes for public transport, workplace precincts and adjoining residential areas Investigate improved road crossing safety at key entries into parklands	Targeted user surveys Sustained relationship with RMS					
2.2	Wayfinding seamlessly aids access and use	 To provide effective wayfinding and signage for park users and cyclists 	Maintain and upgrade wayfinding and signage in accordance with asset management plan Where required, implement new wayfinding and signage	Increased local use of park, measured by observation Routine surveys, audits and inspections					
2.3	A place that is clear, easy and safe to move around	To provide functional, attractive and compliant internal circulation routes and path networks	Maintain and upgrade paths and pavements in accordance with park service levels Where required, implement new pathways to create greater connectivity in park	Path and pavements managed in accordance with Australian Standards Routine surveys, audits and inspections					
2.4	An appropriately lit environment	To provide adequate lighting to support desired night access, recreational and leisurely use of open space	Maintain and renew lighting in accordance with asset management plan Monitor to identify lighting issues and address as require	Lighting maintained in accordance with Australian Standards Routine surveys, audits and inspections					

Ref	Values / Roles	Management Target	Means	Performance Measures
Kei	Values / Roles	management ranget	(strategies for implementation)	Periorillance Measures
2.5	A community destination accessible from the cycle network	To enable park to be effectively accessed from cycle network and encourage cycle use	Monitor and manage use of cycleways and shared pedestrian pathways Where required, integrate enhancement of cycle facilities into park improvements	Increased local use of park by cyclists, measured by surveys and observation
2.6	A place that is not compromised by vehicle access	 To provide and manage functional maintenance and emergency access mitigating adverse impacts on park and uses Prevent unauthorised vehicle access 	Ensure that permitted use of vehicles in park are regulated and do not affect community use of space Ongoing surveillance and enforcement of open space areas Incorporate educational activities into ongoing management	Reduced pedestrian, cyclist and vehicle conflicts Improved public safety Management measures carried out
		3.0 COMMUNIT	Y USE AND ACTIVATION	
3.1	A place of respite for users and adjacent residents	To ensure that the park provides a range of flexible and informal use spaces that are attractive and comfortable to be in	Ensure that park planning, and management maintains and enhances flexible informal use of spaces for broad community benefit	Increased local use of park measured by survey and observation
3.2	A place for daily fitness	 To support and manage a sustainable level of fitness activity in the park 	Support the role of the park for fitness activities in accordance with Council's policy Monitor to identify management issues and address as required	Maintain records of public comments in relation to fitness activities. Regularly review of register to guide future directions
3.3	Spaces and facilities that cater for youth	 To sustainably respond to youth needs for gathering and activity spaces 	Manage spaces and facilities to support youth gathering and activity	Increased youth participation measured by survey and observation
3.4	A place for organised sports	To ensure that management of access to designated sports use areas is clear and unambiguous	Ongoing provision of adequate venue management services to facilitate bookings of sports fields and ovals	Venue bookings
3.5	A place for dog walking and exercise	To provide for effective dog exercise in accordance with Companion Animals Act	Manage off leash dog access to spaces as defined by City's Companion Animals Policy Monitor to identify management issues and address as required	Dog access maintained Reports of conflicts between dogs and other park users
3.6	A valued childcare facility	 To maintain and enhance the childcare role for the locality compatible with other park values 	Regularly monitor for improvements and refinements to services and management	Centre user satisfaction surveys
3.7	A place that recognises and celebrates First Nations living culture	To celebrate First Nations heritage and living culture	For the pursuit of 'practising living culture', work with the First Nations community to understand the processes and procedures required to enhance access to spaces and facilities	Review existing policies and procedures
3.8	A place for events	To sustainably encourage temporary event use that contributes to local activation and cultural and community outcomes	To facilitate temporary event use that is appropriate to scale of spaces and in consideration of other park uses Manage events in accordance with event's guidelines for the parklands	Increased use of park for events appropriate to scale and intensity Ongoing review and compliance of guidelines

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
3.9	A place that is open and usable by all members of community	That the park is managed as part of a coordinated compassionate approach across the city to assisting homeless persons	Ongoing management of people sleeping rough in the park needs to be in accordance with the City of Sydney's policy on homelessness in public spaces, which 'recognises the right of everyone in the community to use public spaces' (Homelessness Action Plan 2019) and aims to ensure that public space can be accessed and enjoyed by everyone, including people who are homeless	Maintain records of public feedback in relation to people sleeping rough. Regularly review of register to guide future directions
3.10	A safe place to visit day and night	 To ensure the park and park facilities provide a safe place to visit and pass through, appropriate to intended (and varied) usage times of facilities and access routes 	Monitor ongoing safety and access in park and facilities Coordinate with local police to identify and act on safety issues Where improvements are proposed, ensure that they are designed and maintained in accordance with Crime Prevention through Environmental Design principles	Percentage of people who feel safe in these spaces Safe spaces with no reported incidents Sustained relationship with local police
3.11	A place that provide access to public amenities	Maintain access and provision of public toilet facilities for all park users	Monitor to identify management issues for public toilet facilities, address as required Investigate opportunities to improve amenities, where feasible	Maintain records of public comments in relation to public toilets. Regularly review of register to guide future directions

	4.0 FACILITIES AND BUILT INFRASTRUCTURE						
The C	Crescent Open Space						
4.1	A multi-purpose field	 To provide a multi- purpose field surface that meets communit needs and complime park character 	y sports infrastructure	Operational synthetic field and infrastructure Measured against contract KPIs Routine surveys, audits and inspections			
Fede	ral Park skatepark						
4.2	Youth facilities to serve local area and district	 Youth facilities that cater for skateboarde of all ages and abiliti 		Operational skatepark Measured against contract KPIs Routine surveys, audits and inspections			
Viadu	ucts						
4.3	Heritage Viaducts are a distinct feature of northern precinct	To conserve and maintain heritage structure and visual curtilage and relationships	Coordinate with Railcorp the undertaking of maintenance and renewal works in line with heritage requirements Investigate opportunities to create greater activation and interface with the Viaducts	Sustained relationship with RailCorp Routine surveys, audits and inspections			
Play	spaces						
4.4	Play facilities for the local community	To provide play environments that encourage activity ar support family use of park		Measured against contract KPIs Routine surveys, audits and inspections			

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures	
Fitne	ss facilities		implementation)		
4.5	Facilities that encourage fitness	To support and manage a sustainable level of fitness activity in the park	Maintain and renew fixed fitness facilities in accordance with asset management plan Investigate opportunities to further integrate fitness equipment, where appropriate	Measured against contract KPIs Routine surveys, audits and inspections	
Park	elements				
4.6	Park elements support park use and create an attractive character	To support recreational and leisure use of park while avoiding proliferation of elements	Maintain and renew park furniture and other park elements in accordance with asset management plan Monitor the appropriateness of placement Implement new improvements, where required	Measured against contract KPIs Routine surveys, audits and inspections	
Sydn	ey Water Infrastructure				
4.7	Johnstons Creek Canal	To cater for Sydney Water requirements without undue impact on park use or character	Monitor operational and access issues related to facility	Sustained relationship with Sydney Water	
Unde	rground infrastructure				
4.8	Underground infrastructure	To ensure services infrastructure requirements are effectively integrated into planning and design	Liaise and coordinate with services authorities to identify amplification and renewal works that may impact spaces Manage to limit impacts on use and facilitate effective make good / integration	Sustained relationship with authorities	
		5.0 ENVIRONME	NT AND SUSTAINABILITY		
Vege	tation management and u	rban ecology			
5.1	Resilient landscaping to future-proof our greenspaces	To sustain a green landscape for continued community enjoyment	Maintain and renew horticulture, grass cover and plantings in accordance with park service levels and City guidelines	Improved grass cover condition Measurement and monitoring of vegetation Compliance with park service levels	
5.2	Landscaping and planting that reflects the original natural environment	To increase indigenous plantings within the park landscape	Where appropriate and site conditions allow, investigate the planting of indigenous species	Increased indigenous plantings	
5.4	A place of diverse habitats	 To increase habitat value of natural and built features To protect and improve existing habitat areas 	Investigate the potential to enhance habitat values through areas of built form, natural ground and cliff faces Maintain and manage areas of bush restoration in accordance with Bush Restoration Service Levels Monitor sites for species and conservation values	Measurement and monitoring of habitat values Compliance with bush restoration service levels	
5.4		To enhance ecological importance in open space	Maintain urban ecology advisory role for proposed works associated with open space Investigate opportunities to increase community understanding and participation in the preservation of greenspace and ecological elements	Ongoing internal participation in open space works Increased community participation	

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
5.5	Places that are connected to support biodiversity	Increase biodiverse connectivity within the site and surrounds	Increase habitat value for key sites and species, as identified in the biodiversity corridor Implement in accordance with Landscape Code and Park Service Levels	Monitoring of habitat values Compliance with Landscape Code and Park Service Levels
5.6	A unique saltmarsh area	To protect and enhance the saltmarsh	Maintain and manage in accordance with best practice guidelines and bush restoration service levels	Compliance with bush restoration service levels
5.7	A place of rehabilitation of past impacts	To investigate the remediation of "the Hill" to enable integration with the parklands	Where feasible, investigate ways to progress contamination recommendations for The Hill	Completed supporting documentation
Shad	e and temperature manag	ement		
5.8	A place that is cool, calm and comfortable in summer heat	To conserve existing shade tree canopy and to selectively extend to create new shade	Maintain and manage existing tree canopy for ongoing health Plan for and integrate tree canopy shade in suitable locations across site	Preserved and increased shade cover Increased use of park measured by observation
5.9	Established plantings which contribute to the park setting and habitat	 To effectively maintain and manage the existing tree resources at optimum health for their safe and practical lifespans To effectively plan for succession planting 	Implement tree management including pruning and/or removal of trees and replacement planting in accordance with park service levels and City guidelines Plan and implement a succession planting program in accordance with tree management plan	Improved tree health and successful establishment of new trees as measured by arborist's survey Compliance with park service levels and City guidelines Implemented succession planting and tree management plan
Wate	r management			
5.10	Presence of past natural creek drainage systems	To naturalise Johnstons Creek Canal through the parklands to increase natural habitats and improve water management entering Rozelle Bay	Sydney Water to implement proposed channel naturalisation project including adjoining wetland environments – in coordination with adjoining park improvement projects by City of Sydney	Naturalisation works completed
5.11	A place exhibiting water sensitive urban design	 To effectively manage water use and runoff 	Where feasible, implement water saving initiatives, alternative water sources and install metering to effectively manage water use Implement water-sensitive urban design to minimise environmental degradation and improve waterway quality	Increased savings in water consumption Reduced potable water demand for park Improved water quality
Energ	gy management			
5.12	A place exhibiting sustainable energy management	To effectively manage energy use	Where feasible, implement energy management initiatives, renewable energy, investigate alternatives to temporary generators and install metering as appropriate to effectively manage energy	Sustainable initiatives implemented Increased savings in energy consumption Reduction in open space maintenance post event activities
Wast	e management			
5.13	A place exhibiting sustainable waste management practices	A place that maximises the diversion of waste away from landfill	Ongoing implementation and support of best practice waste management activities	Minimised waste measured against contract KPI's and audits

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
		IRE AND HERITAGE		
6.1	A place that strengthens First Nations people and living culture	To identify and interpret First Nations cultural heritage values of the local area	Consult with the First Nations People on how to interpret and integrate cultural heritage values in ongoing planning of improvements	Consultation completed Implementation of processes
6.2	A place which is a conservatory of natural and cultural heritage	 To appropriately manage and conserve elements of heritage significance To guide management and design decision making to achieve optimum heritage management outcomes 	Preparation and ongoing implementation of supporting documentation to guide the maintenance of sensitive and significant heritage assets or fabric	Completed supporting documentation
6.3	A place that provides the community access to cultural expression and awareness through arts and culture	To provide a canvas for public art and artistic and creative expression that is sustainable in the context of existing character and use	Monitor existing art pieces for their ongoing role and fit within the park Conserve and manage in accordance with asset management plan	Maintain records of public comments in relation to appropriateness of public art. Regular review of register to guide future directions Measured against contract KPIs Routine surveys, audits and inspections
6.4	A place that connects the community to the city's past and present	To enable park users to understand the rich and complex layering of natural and cultural values represented on the site and add to the experience and use of the park	Develop a cohesive framework that recognises Strategies 6.1-6.3	Adoption of supporting framework
6.5	A place that provides a canvas for arts and culture	To facilitate public art in temporary and permanent forms that compliments the park setting and adds to the range of experiences provided	Consider opportunities to implement temporary and permanent art installations, where appropriate	Increased representation of public art in parks
		7.0 MANAGEMI	ENT AND MAINTENANCE	
7.1	A place that recognises and addresses its future urban context	To improve and manage the parklands to have regard for the built and community context of surrounding suburbs	Management of the parklands including management of uses and the provision/upgrading of permanent facilities will appropriately consider the influences and needs of adjoining suburbs	Targeted user surveys Maintain records of public comments in relation to parklands. Regularly review of register to guide future directions
7.2	A place which is clean, well-maintained and carefully managed	To provide well- maintained parklands	Maintenance programs carried out in accordance with City of Sydney Parks Maintenance Technical Specifications	Regular visitation and condition assessments Measured against contract KPI's and audits
7.3	Facilities that continue to service and meet the community's needs	To provide well- maintained facilities	Maintain and renew facilities in accordance with asset management plans	Regular visitation and condition assessments Measured against contract KPI's and audits

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
7.4	Appropriate leases and licences	To ensure that tenure and permitted use arrangements allow the widest possible community access to open space and are orientated to mutually compatible recreational, sporting, community, educational, cultural and social activities	All future leases and licences to meet the requirements of the Local Government Act 1993, Crown Land Management Act 2016 and Native Title Act 1993	Ongoing review and compliance of leases and licences

10. Park category - authorisations

Figure 12. Permissible uses and developments – Park Category

Figure 12 below outlines the, permitted uses and development of the areas of the Johnstons Creek Parklands categorised as Park subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and developments may still be permitted subject to merit and compatibility with the core objectives and aims of this PoM.

Uses and Activities

Access through a reserve (e.g. to undertake building activities associated with adjoining property)

- Advertising consistent with reserve purposes (e.g. banners and signage)
- Broadcasts associated with any event, concert or public speech
- Café/Kiosk, including outdoor seating and tables
- Casual and informal recreation
- Catering and coffee carts
- Community gardening
- Concerts and other performances, including both live performances and film (cinema and TV)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
- Emergency occupation for prevention, preparedness, response and recovery
- Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
- Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
- Markets

Developments

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - o are discrete and temporary
 - o complies with Planning requirements
 - o are approved by the City of Sydney
- Café/Kiosk, including outdoor seating and tables
- Community gardening
- Development that facilitates community, cultural, educational, recreational and social activities, including but not limited to:
 - Adaptive reuse of existing building/structures for a use compatible with the park
 - Amenities to facilitate the safety, use and enjoyment of the park (e.g. seating, shade structures, BBQ, picnic tables, toilets, bike rings)
 - Ancillary areas to facilitate use and enjoyment by the community (e.g. storage and change rooms, car parks)
 - Buildings and structures that facilitate the permissible uses and activities (e.g. grandstands, pavilions, fitness equipment, playgrounds, outdoor courts)
 - Improving access including disability access to facilities, amenity and the visual character of the general community area (e.g. fountains, pathways, lighting, paved areas, hard and soft landscaped areas)

Uses and Acti	5				Dev	elo	pme	nts	
					_	_			

- Other community, cultural, educational and social uses and activities
- Outreach services
- Passive and active recreational activities
- Playgroups
- Playing a musical instrument, or singing for fee or reward
- Public art or other cultural installations
- Public speeches, meetings, workshops, seminars and presentations, including educational programs
- Publicly accessible ancillary areas (e.g. toilets)
- Signage (cultural, educational, regulatory and wayfinding)
- Social events (e.g. weddings, picnics and community gatherings)
- Sports, fitness and leisure training or classes
- Storage (e.g. ancillary to use of park)
- Temporary structures (e.g. building/construction or events related)
- Venue hire

- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic panels, stormwater harvesting and storage, swales, rain gardens, irrigation and reticulation systems)
- Environmental management (e.g. remediation and flood mitigation work)
- Heritage and cultural interpretation (e.g. memorials and public art)
- Kiosks
- Markets
- Naturalisation works including ongoing management (e.g. wetlands, dredging of salt marsh)
- Signage (cultural, educational, regulatory and wayfinding)
- Temporary structures (e.g. building/construction or events related)

Figure 13. Express authorisation of leases, licences, short-term uses and other estates – Park Category

The LG Act requires that any lease, licence or other estates over community land must be expressly authorised by a PoM. **Figure 13** below outlines purposes for which tenure may be granted on community land categorised as Park. Licences and statutory approvals for short-term casual use or occupation for a range of uses may also be granted for the Johnstons Creek Parklands in accordance with Clause 116 of the Local Government (General) Regulation 2005.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this PoM and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted
Lease	Sympathetic, compatible uses may include:
	 Café/kiosk areas, including seating and tables
	 Management and operation of community garden
Licence	 Access through a reserve (e.g. to undertake building activities associated with adjoining property)
	 Café/Kiosk, including outdoor seating and tables
	 Coffee carts
	 Emergency occupation for prevention, preparedness, response and recovery
	 Management and operation of community garden
	– Markets
	 Other community, cultural, educational and social uses and activities
	 Outreach services
	 Storage hire (e.g. ancillary to use of park)
Short-term uses (12 months or less)	 Access through a reserve (e.g. to undertake building activities associated with adjoining property)
	 Advertising consistent with reserve purposes (e.g. banners and signage)
	 Broadcasts associated with any event, concert or public speech
	 Casual and informal recreation
	Catering
	 Community gardening
	 Concerts and other performances, including both live performances and film (cinema and TV)
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
	 Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
	 Emergency occupation for prevention, preparedness, response and recovery
	 Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
	 Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
	- Kiosks
	Markets
	 Other community, cultural, educational and social uses and activities
	 Outreach services
	Playgroups
	 Playing a musical instrument, or singing for fee or reward
	Public art installations

Type of tenure arrangement	Purpose for which tenure may be granted		
	 Public speeches, meetings, workshops, seminars and presentations, including educational programs 		
	Signage		
	 Social events (e.g. weddings, picnics and community gatherings) 		
	 Sports, fitness and leisure training or classes 		
	 Storage hire (e.g. ancillary to use of park) 		
	 Temporary structures (e.g. building/construction or events related) 		
	 Venue hire 		
Other estates	This PoM allows the council to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.		
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.		
	Note: refer General requirements for Express authorisation of leases licences and other estates under this PoM in Introduction to Part B for criteria for approval of Other Estates.		

11. Sportsground category - authorisations

Figure 14. Permissible uses and developments – Sportsground Category

Table 14 below outlines the, permitted uses and development of the areas of the Johnstons Creek Parklands categorised as Sportsground subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and developments may still be permitted subject to merit and compatibility with the core objectives and aims of this PoM.

Uses and Activities

Developments

- Access through a reserve (e.g. to undertake building activities associated with adjoining property)
- Active recreational and sporting activities consistent with a recreational area or outdoor facility, for example but not limited to:
 - Oval (cricket, football, rugby, soccer, Australian rules, track and field athletics, hockey, baseball, softball)
 - Skate facilities (skateboarding, scootering, roller skating/blading)
- Advertising consistent with reserve purpose (e.g. banners and signage)
- Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads)
- Broadcasting of sporting fixtures
- Casual or informal recreation
- Community, cultural, educational and social uses (e.g. events, gatherings and public meetings)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Emergency occupation for prevention, preparedness, response and recovery

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - o are discrete and temporary
 - complies with Planning requirements
 - o are approved by the City of Sydney
- Amenities to facilitate the safety, use and enjoyment of the recreational area or outdoor facility (e.g. seating, shelters, shade structures, drinking fountains)
- Development for the purposes of conducting and facilitating organised sport (both amateur and professional)
- Development for the purposes of improving access including disability access and facilities, amenity and the visual character of the recreational area or outdoor facility (e.g. landscaping, lighting, paved areas, hard and soft landscaped areas)
- Development of outdoor recreational facilities that support the permissible uses and activities (e.g. sports fields, skateparks, courts, goal posts, sight screens and fencing)
- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic panels, water storage vessels, irrigation and water reticulation systems)

	Uses and Activities	Developments	
•	Management and operation of recreational facilities	 Environmental management (e.g. remediation and flood mitigation work) 	n
	 Organised and unstructured sporting activities (including fixtures and events) 	 Promotion of organised and unstructured recreation activities 	
	 Seating embankment for spectators along edge of playing field 	 Signage (cultural, educational, regulatory and wayfinding) 	d
	 Shade structures, storage ancillary to recreational uses, community events or gatherings, and public meetings 	 Temporary structures (e.g. building/construction or events related) 	ion
	 Shelters, seating and drinking fountains associated with path around perimeter of playing fields 		
	 Signage (cultural, educational, regulatory and wayfinding) 		
	 Sports, fitness and leisure training or classes 		
	 Temporary structures (e.g. building/construction or events related) 		
	 Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for juniors, gala days, club meetings) 		
	 Venue hire 		

Figure 15. Express authorisation of leases, licences, short-term uses and other estates – Sportsground Category

The LG Act requires that any lease, licence or other estates over community land must be expressly authorised by a PoM. **Figure 15** below outlines purposes for which tenure may be granted on community land categorised as Sportsground. Licences and statutory approvals for short-term casual use or occupation for a range of uses may also be granted for the Johnstons Creek Parklands in accordance with Clause 116 of the Local Government (General) Regulation 2005.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this PoM and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted		
Licence	Sympathetic, compatible uses may include:		
	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 		
	 Emergency occupation for prevention, preparedness, response and recovery 		
	 Management and operation of recreational area or outdoor facility 		
Short-term uses (12 months or less)	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 		
	 Active recreational and sporting activities 		
	 Advertising consistent with reserve purpose (e.g. banners and signage) 		
	 Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads, etc.) 		
	 Broadcasting or filming of sporting fixtures 		
	 Casual or informal recreation 		
	 Community, cultural, educational and social uses (e.g. events, gatherings and public meetings) 		
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993) 		
	 Emergency occupation for prevention, preparedness, response and recovery 		
	 Organised and unstructured sporting activities (including fixtures and events) 		
	 Seasonal, one-off, and irregular sporting competitions and training 		
	- Signage		
	 Sports, fitness and leisure training or classes 		
	 Temporary structures (e.g. building/construction or events related) 		
	 Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for juniors, gala days, club meetings) 		
	 Venue hire 		
Other estates	This PoM allows the City to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.		
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.		
	Note: refer General Requirements for Express authorisation of leases licences and other estates under this PoM in Introduction to Part B for criteria for approval of Other Estates.		

12. General Community Use category authorisations

Figure 16. Permissible uses and developments – General Community Use Category

Figure 16 below outlines the, permitted uses and development of the areas of the Johnstons Creek Parklands categorised as General Community Use subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and developments may still be permitted subject to merit and compatibility with the core objectives and aims of this PoM.

Uses and Activities

Access through a reserve (e.g. to undertake building activities associated with adjoining property)

- Advertising consistent with reserve purposes (e.g. banners and signage)
- Broadcasts associated with any event, concert, or public speech
- Café/Kiosk, including outdoor seating and tables
- Catering and coffee carts
- Centre-based education and care (e.g. long day care, pre-school, occasional care and outside school hours care)
- Commercial uses ancillary to community and indoor recreational facilities (e.g. sale or hire of recreational equipment, sports tuition, healthrelated services)
- Concerts and other performances, including both live performances and film (cinema and TV)
- Conducting a commercial photography session and filming (as defined in the Local Government Act 1993)
- Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
- Emergency occupation for prevention, preparedness, response and recovery

Developments

- Advertising structures and signage (e.g. banners and signage) that:
 - relate to approved uses/activities
 - o are discrete and temporary
 - complies with Planning requirements
 - o are approved by the City of Sydney
- Café/Kiosk, including outdoor seating and tables
- Development that facilitates community, cultural, educational, recreational and social activities, including but not limited to:
 - Amenities that facilitate the safety, use and enjoyment of the facility (e.g. kitchens and toilets)
 - Buildings and structures that facilitate the permissible uses and activities
 - Improving access including disability access to facilities, amenity and the visual character of the general community area (e.g. fountains, pathways, lighting, paved areas, hard and soft landscaped areas)
 - Provision of ancillary areas to facilitate use and enjoyment by the community (e.g. storage, waste rooms and change rooms/showers)
- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic

Uses and Activities

- Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
- Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
- Management and operation of community and recreational facilities
- Markets
- Other community, cultural, educational and social uses and activities
- Outreach services
- Playgroups
- Playing a musical instrument, or singing for fee or reward
- Public art or other cultural installations
- Public speeches, meetings, workshops, seminars and presentations, including educational programs
- Signage (cultural, educational, regulatory and wayfinding)
- Social events (e.g. weddings and community gatherings)
- Storage hire (e.g. ancillary to use of community or recreational facility)
- Temporary structures (e.g. building/construction or events related)
- Venue for hire

Developments

- panels, stormwater harvesting and storage, irrigation and reticulation systems)
- Environmental management (e.g. remediation and flood mitigation work)
- Heritage and cultural interpretation (e.g. memorials and public art)
- Markets
- Signage (cultural, educational, regulatory and wayfinding)
- Temporary structures (e.g. building/construction or events related)

Figure 17. Express authorisation of leases, licences, short-term uses and other estates – General Community Use Category

The LG Act requires that any lease, licence or other estates over community land must be expressly authorised by a PoM. **Figure 17** below outlines purposes for which tenure may be granted on community land categorised as General Community Use. Licences and statutory approvals for short-term casual use or occupation for a range of uses may also be granted for the Johnstons Creek Parklands in accordance with Clause 116 of the Local Government (General) Regulation 2005.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this PoM and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	urpose for which tenure may be granted	
Lease	Sympathetic, compatible uses may include but are not limited to:	
	 Café/Kiosk, including outdoor seating and tables 	
	Centre-based education and care	
Licence	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Café/Kiosk, including outdoor seating and tables 	
	Centre-based education and care	
	 Community purposes (e.g. community meetings) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	- Markets	
	 Outreach services 	
	 Storage hire (e.g. ancillary to community or recreational use) 	
Short-term uses (12 months or less)	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Active and passive recreational activities 	
	 Advertising consistent with reserve purposes 	
	 Broadcasts associated with any event, concert, or public speech 	
	 Catering and coffee carts 	
	 Concerts and other performances, including both live performances and film (cinema and TV) 	
	 Conducting a commercial photography session and filming (as defined in the Local Government Act 1993) 	
	 Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Engaging in an appropriate trade or business (e.g. community auctions and similar activities) 	
	 Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities) 	
	- Kiosks	
	Markets	
	 Organised and unstructured sporting activities (including fixtures and events) 	
	 Other community, cultural, educational and social uses and activities 	
	 Outreach services 	
	 Playgroups 	
	 Playing a musical instrument, or singing for fee or reward 	
	Public art or other cultural installations	

Type of tenure arrangement	Purpose for which tenure may be granted	
	 Public speeches, meetings, workshops, seminars and presentations, including educational programs 	
	 Seasonal, one-off, and irregular sporting competitions and training 	
	Signage	
	 Social events (e.g. weddings and community gatherings) 	
	 Sports, fitness and leisure training or classes 	
	 Storage hire (e.g. ancillary to use of community or recreational facility) 	
	 Temporary structures (e.g. building/construction or events related) 	
	 Venue hire 	
Other estates	This PoM allows the council to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.	
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer General requirements for Express authorisation of leases licences and other estates under this PoM in Introduction to Part B for criteria for approval of Other Estates.	

13. Appendices

Glossary of terms

Term	Definition	
Categorisation	This informs the category for the specified land under the Local Government Act 1993	
	Confined to Park, Sportsground or General Community Use	
Community Land	Classification of land under the Local Government Act 1993 requiring a Plan of Management	
Council Crown Land Manager	City of Sydney's appointed position under the Crown Land Management Act 2016	
Crown Land	Land owned by the State of New South Wales	
Crown Reserve	Crown land that has been dedicated or reserved in accordance with legislation	
Outreach Services	Voluntary and Professional Services - a service, group or program that provides food and material support, social contact, clinical outreach and critical care to people who are homeless as well as other disadvantaged groups	
	Mobile voluntary services are not provided from a building or other fixed place but are provided from vehicles or general 'pop up' infrastructure within an outdoor public space	
Temporary Structure	Is not designed, installed or constructed to be permanent; and	
	 Is erected on public land to facilitate demolition, excavation, construction or maintenance work; and site safety/security fencing, scaffolding, cantilevered work platforms and other constructed-related temporary structures; or Is erected on public land to facilitate events activities and involves the installation of stages, platforms, tents, marquees, booths and other events-related temporary structures 	

References

- Open Space, Sports and Recreation Study 2016
- Johnstons Creek Parklands Master Plan 2013
- Johnstons Creek Aboriginal Archaeological & Cultural Heritage Report – 2011 for Shared Pathway Project
- Federal Park 1 The Crescent Archaeological Assessment – 2016
- Glebe Railway Viaduct Statement of Heritage Impact part 1 and part 2 2016
- Johnstons Creek Glebe Foreshore Heritage Impact Statement
- Crown Reserves Plan of Management Engagement Report February 2021

Refer also to policies and strategies review in this Appendix.

City of Sydney Policy framework

The City of Sydney has developed an extensive range of policies which provide guidance to decision-making. A number of these influence planning and management decision making for open space.

In some cases, these documents should always guide reserve planning and management having regard for the reserve purpose and core objectives of the community land category.

A summary of the key policies and their relationship to open space planning and management are as follows:

Purpose	Key principles	Implications for the plan
		of management

A City for All- youth action plan 2017-2027

Articulates the outcomes that the City wants to achieve for young people, as well as a vision for ensuring that Sydney continues and strengthens its status as a youth-friendly city.

This plan applies the framework of social sustainability, which puts people at the heart of cities and recognises that personal wellbeing impacts on, and is impacted by, the collective wellbeing of the community.

- Inclusive: young people have opportunities to succeed
- Connected: young people feel connected and welcomed in their community
- Liveable: young people live safe and healthy lives
- Engaged: young people have a voice and can influence change

Planning and management of open space must recognise youth as a key existing and potential user of open space facilitating opportunities for youth gather and interact and to undertake activities relevant to a diverse demographic

Asset Management Policy 2016

To ensure that the City has information knowledge and understanding about the long-term and the cumulative consequences of being the custodian of public infrastructure.

This is achieved by ensuring that the systems and processes are in place to enable people to determine the most effective and efficient options for delivering infrastructure related services while controlling exposure to risk and loss

- Take a lifecycle approach and apply a whole of life
- 2. Sustainable environmental performance
- Best value balance financial, environmental and social aspects to achieve best value
- 4. Long-term financial plans s
- 5. up to date infrastructure asset information to inform decisions
- 6. Sharing of asset data through digital platforms
- 7. Service levels infrastructure asset service levels will be clearly defined
- 8. Manage risks associated with infrastructure assets; and
- Continuous improvement of asset management practices

Implementation of park improvements must use the City's established materials and treatments systems where applicable. Maintenance must be systematic and pro-active to optimise the safe useful lifespan of parks materials finishes and elements.

Purpose Key principles Implications for the plan of management

Community Gardens Policy 2016

Outlines a framework for community gardeners to grow fresh organic produce to supplement their groceries and to develop friendships, socialise with neighbours and to connect with residents in their local community

Community gardens connect with vibrant local communities and economies to create a space for people to meet and share knowledge, learn new skills and harvest in a harmonious way. These activities encourage interaction between diverse people in passive recreation and gardening pursuits

- Promote community gardens as demonstration sites where people can meet, work together, build stronger community relationships and learn about sustainability;
- Document and standardise processes, procedures and criteria;
 - Help increase the number of community gardens according to the City's capacity; community need and availability of appropriate sites;
- Clarify the rights and responsibilities of all stakeholders involved;
- Support community gardens to become self-managed and encourage community ownership;
- Recommend the development of new community gardens on land established for community use as part of proposed park upgrades and developments.
- Ensure that there is potential for a community garden within a kilometre (a 15 minute walk) of the dwellings of most city residents;
- Promote access for the community to fresh, organic and locally produced herbs, vegetables and fruit;
- Ensure gardens are well maintained by the garden members to demonstrate a high standard to the community

Consideration and implementation of community gardens must be done in accordance with the Community Gardens Policy 2016 in particular the principles and site selection criteria. Creation of a community garden to a specific site must also have regard for conservation of the specific park values and the core objectives of the applicable community land category

Inclusive and accessible public domain policy 2019

Outlines the City's vision is for an inclusive and accessible public domain which:

- provides equity of access in the public domain for people with disability,
- provides people with disability with more equitable opportunities to participate in employment and social and cultural life in the City of Sydney,
- enables people with disability to visit, travel through, explore and enjoy the City's outdoor spaces with independence and dignity, and
- enables people with disability to make informed decisions about their journey in the public domain.

When planning parks and playgrounds, the City adopts a network approach to ensure that within a network of parks within each neighbourhood, a variety of experiences and amenities are provided.

- All City parks, including pocket parks and playgrounds will be designed to include a continuous accessible path of travel to key elements in the park, and ensure that permanent furniture is accessible and inclusive of people with a range of disabilities. Inclusive play elements and play spaces will be strategically located across the City's networks of parks and play spaces.
- The design of the City's neighbourhood and iconic parks will consider the inclusion of socially supportive amenities, such as accessible public toilets and on site mobility parking spaces where feasible, taking into account existing amenities nearby

Planning design and management of reserves shall implement the vision and principles of the Inclusive and accessible public domain policy 2019, and relevant standards and design codes

Purpose Key principles Implications for the plan of management

Markets Policy 2019

Establishes the City of Sydney's approach to approval of markets and the level of commitment it requires from market operators to achieve quality market operations. It aims to facilitate well managed markets that help to support and contribute to local communities, complementing the offerings of local businesses

The City will:

- apply a consistent assessment framework to the approval of Market Site Applications and Market Proposals
- require Market Operators to demonstrate capacity to meet community needs, contribute to social cohesion, strengthen the local economy, and complement the offerings of local businesses
- consult the community about new Market Proposals by providing consultation opportunities for the community to comment.

Planning design and management of reserves shall implement the principles of the community gardens policy 2019, having regard for conservation of the specific park values and the core objectives of the applicable community land category

Mobile Voluntary Services Policy 2020

Recognises and values the contribution made by mobile voluntary services within the inner city in supporting people experiencing homelessness, food insecurity and disadvantage.

The City will work with mobile voluntary services to facilitate the delivery of effective and responsible services that meet the needs and rights of service users, while using public places in a responsible and respectful manner

The Policy seeks to guide the City's role in assisting disadvantaged persons in:

- ensuring equitable access to public places;
- balancing the needs of all users of public places including mobile voluntary services, people experiencing homelessness, pedestrians, local residents and businesses;
- providing public places that are clean, safe with high level amenity;
- encouraging responsible behaviour by all people in our public places, whilst acting to ensure that disadvantaged people are not discriminated against and are treated with compassion and respect;
- investigating and respond to community feedback and complaints about the improper use of public places, and;
- considering appropriate action using the City's regulatory powers and the City's Compliance Policy to ensure that public places are safe and accessible to all users

Planning design and management of reserves shall implement the principles of the mobile voluntary services policy 2019, having regard for conservation of the specific park values and the core objectives of the applicable community land category

Busking & Aboriginal & Torres Street Islander Policy 2019

Outlines the criteria for exemptions for cultural practitioners as well as the criteria for giving or receiving an approval to busk, the conditions of the approval and regulations that apply to busking in the City of Sydney

Key Principles:

- Sydney has a strong tradition of busking and buskers contribute to a sense of place and the character of the city
- Buskers make an important contribution to the cultural life of the city and help build a social city
- Buskers contribute to the tourist experience of Sydney and drive foottraffic

Planning design and management of reserves shall consider the potential for busking specific to each site, and its related carrying capacity, management of impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category

Purpose	Key principles	Implications for the plan of management
	 Busking is a legitimate means for professional artists and performers to make income. 	
	 Busking is a legitimate means for hobbyists, amateur performers, enthusiasts or anyone to express themselves creatively in the public domain. 	
	 Busking is an important part of the ecology of the creative industries. 	
	 The practice of Aboriginal and Torres Strait Islander Cultural Heritage is a unique and important activity that takes place in the public domain. 	
	 Regulation of busking activity should expect nothing more or less of buskers than any other person or group of peopl using shared public space. 	е
	 Other users of public space, residents, business owners and workers in the city have a right to quietly enjoy the city's open spaces. 	

Outdoor Dining Policy 2016

To set out the circumstances and conditions under which Council will issue approvals for outdoor dining on the public footway and other similar public domain areas

To promote public access and well managed outdoor dining on footways and in parks, Council will consider the following (summary of items relevant to open space):

- promote accessibility on the footway by maintaining a consistent and predictable clear path of travel for all users;
- manage neighbourhood amenity through minimising additional noise, visual, and other impacts;
- consider the appropriateness of applications for approval against Council's adopted guidelines;

Planning design and management of reserves shall consider the potential for outdoor dining specific to each site, and its related carrying capacity, management of impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category

Public Art Policy 2016

To reflect the City's commitment to the development of a tolerant, diverse, prosperous and sustainable city which values its rich natural, cultural and urban heritage As the most visible and accessible art form, public art plays a role of unprecedented importance in contributing to the poetic dimension of the city. Thriving art and culture are the great indicators of a city's pulse and should have a palpable presence throughout the city. Guiding Principles include:

- Align significant City Art projects with major Sustainable Sydney 2030 urban design projects
- 2. Recognise and celebrate Aboriginal stories and heritage in public spaces
- Aboriginal artists will foster awareness in the local community of a history and histories of the local land and its original peoples.
- Support local artists and activate city places through temporary art projects
- Support vibrant places in Village Centres with community art and City Art projects

Planning design and management of reserves shall consider the potential for public art specific to each site including both temporary and permanent installations.

Temporary installations may be preferred generally as these provide a greater level of flexibility and capacity to adapt and evolve the character of spaces

This shall include consideration of the reserves carrying capacity, management of impacts on other park values, uses, and neighbours, and the core

Purpose	Key principles	Implications for the plan of management
	 Promote high quality public art in private development Support stakeholder and government partners to facilitate public art opportunities Manage and maintain the City's collection of permanent art works, monuments and memorials Initiate and implement programs to communicate, educate and engage the public about City Art 	objectives of the applicable community land category
	Intended public art outcomes applicable to Crown Reserves include:	
	 The integration of art into the fabric of the city in ways that will reflect, respond and give meaning to Sydney's unique environment, history and culturally diverse society. 	
	 A commitment to excellence, innovation and diversity in keeping with the aesthetic and cultural significance of the city's public domain and with the dynamic and experimental nature of contemporary art practice. 	
	 Nurturing the city as a creative environment in which opportunities for artists and their role in the community can flourish and expand. 	
	 Encouragement of a greater contribution by artists to the design and development of the public domain by implementing collaborations between artists, architects, landscape architects, urban designers and planners in relevant Council capital works projects. 	
	 Involvement of Sydney's diverse communities in the creative planning process to encourage civic pride and developing the distinct local character of the city's villages. 	
	 Increased understanding and enjoyment of public art and an awareness and appreciation of the significant benefits provided by a rich and diverse artistic environment. 	
	 Providing a sustainable framework for the care and conservation of the City's unique cultural heritage. 	
	 Support/direct any temporary public art projects in accordance with the Public Art Strategy. 	

Purpose	Key principles	Implications for the plan
		of management

Tree Management Policy 2013

The purpose of this policy is to:

- establish the City of Sydney's commitment and future strategic direction for tree planting, protection, management and maintenance of its urban forest
- address tree management and maintenance issues faced by the City of Sydney
- provide a framework for decision making, documentation and standardised processes to ensure consistency in the management of the City of Sydney's urban forest

The objectives of the Tree Management Policy are to:

- prioritise the maintenance and protection of the existing tree population
- broaden the emphasis of urban tree management to include urban forestry principles, with trees managed as a collective asset, to maximise the benefits canopy cover provides
- improve the quality and quantity of City of Sydney's canopy cover
- increase species diversity and improve the age spread of the urban forest
- recognise and protect trees considered significant due to heritage, cultural, social and ecological criteria
- increase awareness and educate the community, developers and Council staff on the value of trees in the urban landscape
- enhance the City of Sydney's reputation within the community as a steward and manager of trees.

Planning design and management of reserves shall recognise the key priority of effective tree management, however where conflicts arise (e.g. poor tree health) decision making is to be guided by the policy.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Naming Policy 2018

This policy provides clear direction for the naming of suburbs, roads, parks, open spaces, places and buildings that are owned, operated or managed by the City of Sydney

- Names must be meaningful, clear and concise, and can reflect the location and purpose.
- Names must have local or cultural relevance, reflecting the heritage and history of local people, events, the community or landscape. Names should not refer to or reflect current commercial businesses in that location
- 3. Dual naming to restore traditional Gadigal names to geographical features is strongly supported. Aboriginal names are encouraged and shall be in the local Gadigal language, chosen in consultation with the Metropolitan Local Aboriginal Land Council and the City's Aboriginal and Torres Strait Islander Advisory Panel.
- Names acknowledging the multicultural nature of our society and gender diversity are encouraged.
- Place names assigned by the Geographical Names Board and road names should not be changed, except where necessary to avoid ambiguity or duplication. These names become part of the historical fabric of a community and should be respected as such.

Management of reserves shall consider the potential for dual naming to reflect Gadigal connections, and to contribute to First nations recognition and acknowledgment.

Purpose	Key principles		Implications for the plan of management
	eminent perfigures, procommunity considered normally of posthumous be occasion suggested person. Sure to the local been of our community not sufficie application geographic	at perpetuate the names of ersons, such as historical ominent local residents or identities, may be at these names will only be applied usly, however there may ons when a name is which honours a living on the person's contribution at community should have testanding benefit to the at the community of the land is ont reason for the at of the owner's name to a cal feature.	
	public offic 8. Long and on names and or more wo more than should be	e will not be used. clumsily constructed d names composed of two ords (for placenames) or three words (for roads) avoided except where	
	•	ppropriate. of commonly used names	
	10. Duplication local gove	n of road names within the rament area, and within a re radius must be avoided.	
	same featu building, w possible a throughou there are v boundaries another or	different parts of the are, such as a park or ill be avoided whenever and the one name applied at its entire space unless very clearly defined as between one space and distinct features a separate name.	
	12. Where nar or corrupte local usage advisable original for	nes have been changed and by long established e, it is not usually to attempt to restore the m; that spelling which is I by general usage should	
	13. Names co	nsidered offensive or likely ence should not be used.	
	principles i Policy and User Manu Geographi particularly	nst conform to the In the Place Naming Ithe NSW Addressing Italian endorsed by the Italian endorsed by the Italian endorsed by the Italian endorsed endorsed Italian endorsed endorsed endorsed endorsed Italian endorsed e	
		unity will be consulted on proposals through public	

City of Sydney Strategy framework

The City of Sydney has also developed a range of strategies focussed on specific issues and open space considerations relevant to open space planning and management. While strategies are higher level guideline documents and usually carry less influence than policies, they can provide important references for planning and management decision making for open space.

Key principles	Implications for the plan of management
	· · · · · · · · · · · · · · · · · · ·
	Key principles

A City for All - Inclusion (Disability) Action Plan 2017-2021

This plan includes a series of actions designed to actively address barriers faced by people with disability in all age groups. They build on the success of previous plans, and harness new and emerging opportunities

This *Inclusion (Disability) Action Plan* will set the framework and priorities for:

- meeting the City's responsibilities under the NSW Disability Inclusion Act 2014, the (Cth) Disability Discrimination Act 1992 and the NSW Carers (Recognition) Act 2010
- identifying barriers to inclusion, and developing strategies and actions that will respond to and address those barriers
- continuous improvement in relation to inclusion and access for people with disability
- achieving outcomes for people with disability and/or caring responsibilities in line with the City of Sydney's Social Sustainability Policy - A City for All and forthcoming action plan.

Four key directions

The action plan focuses on four key directions:

- the development of positive community attitudes and behaviours towards people with disability and carers
- the creation of more liveable communities for people with disability and carers
- the achievement of a higher rate of meaningful employment participation by people with disability and carers through inclusive employment practices
- more equitable access to mainstream services for people with disability through better systems and processes.

Planning design and management of reserves shall implement the relevant directions of the strategy and ensure design and implementation is undertaken in accordance with relevant standards and design codes

This shall include reference to the Inclusive and accessible public domain Policy 2019.

Purpose Key principles Implications for the plan of management

Adapting for Climate Change - A long term strategy for the City of Sydney 2019

This strategy sets out the impacts the changing climate will have on our city, the risks these pose and the actions the City of Sydney, businesses and communities must take now, and in the decades to come. This is the City's first adaptation strategy and has been written to raise the issues and opportunities that adapting to climate change will present. As our understanding of the risks and responses develops over time, so the adaptation strategy will evolve in the years to come. This will ensure that the City of Sydney continues to be a resilient and globally competitive place to work and live.

In 2070 in Sydney, the changing climate will likely mean:

- An increase in average temperatures
- An increase in extreme heat days
- An increase in air particulates and pollution
- An increase in rainfall intensity and storm events – Continued variability in annual rainfall
- An increase in bushfire conditions
- An increase in drought conditions
- An increase in sea levels and the extent of coastal inundation

The plan describes five principles for management actions:

- Resilient and long-term: politically sustainable, economically efficient and socially inclusive
- Flexible and dynamic: able to evolve and respond to unexpected trends and consequences
- 3. Based on the most up-to-date data
- Able to harness natural environmental systems
- 5. Delivered via a comprehensive and effective communication strategy.

Planning design and management of reserves shall apply the principles of the strategy and will monitor the ongoing development of climate science as applicable to open space management.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Wayfinding Strategy Report 2012

A Wayfinding System that allows the delivery of a more legible public domain that encourages people to walk with comfort and confidence around the City of Sydney.

The strategy provides a guiding document to inform future design and is supported by separate style guides and element manuals.

For residents, visitors and commuters a coherent wayfinding system throughout the Sydney LGA is paramount. The system requires two conventions – i.e. naming and placement policies; and visual information such as maps and signs.

The principal requirements are:

- Enabling pedestrians to assess and plan (to "understand") their journeys and find their way about at street level with ease and confidence;
- To help build up and reinforce an effective and reliable cognitive map of Sydney for pedestrians;
- To create a common and constantly updated central information system flexible enough to be applied in all relevant forms and media, such as maps, signs and websites;
- Provide the information overlay to the Liveable Green Network across the City of Sydney local government area.

Planning design and management of reserves shall apply the principles of the strategy, and any implementation will be guided by the strategy and supported documentation.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose Key principles Implications for the plan of management

Asset Management Plan 2020

Asset management is the combination of management, financial, economic, and engineering and other practices applied to physical assets with the objective of providing the required level of service in the most cost effective manner."

It is a "whole of life" approach that includes planning, acquisition, operation, maintenance and disposal of assets.

This report assessed the City's current resources and evaluated the efficacy of current asset management.

The policy objectives are:

- Provide infrastructure and services to sustain the City of Sydney communities
- Implement a life-cycle approach to the management of infrastructure and public assets
- Ensure that service delivery needs are the primary driver for infrastructure asset management practices
- Provide a sustainable funding model that provides assets aligned with the City's long-term plans and community needs
- Develop and implement best value environmentally sustainable asset management practices
- Provide reliable asset and infrastructure data through supported digital platforms

The plan identifies considerations for management of Parks and open spaces and Trees. The Plan then assesses current performance against identified service levels

Planning design and management of reserves shall apply the principles and systems of the strategy and the associated maintenance service levels as defined by the City.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

City Centre Public Art Plan 2013

The City Centre Public Art Plan aims to bring inspiring public art with a permanent legacy to Sydney's residents and visitors

Guiding Principles

- Transforming Sydney with a legacy of permanent public art works
- Supporting events and temporary works of art
- Allowing quality, diversity, inclusivity and fairness
- Working with our history, our stories and our existing public art
- Considering children
- Looking to the future, remaining flexible and being open to change
- Ensuring amenity and sustainability
- Creating partnerships

Opportunities

- Use our distance as a chance to be original
- Involve artists for successful outcomes
- Use art to make the city more legible and easier to navigate
- Try a variety of art types and approaches
- Share initiatives with government agencies, arts groups, and other
- countries and leading cities
- Develop local public-private initiatives
- Consider other opportunities

Planning design and management of reserves shall consider the potential for public art specific to each site including both temporary and permanent installations. This shall include reference to the Public Art Policy 2016.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose Key principles Implications for the plan of management	Purpose	Key principles	Implications for the plan of management
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City North Public Domain Plan 2015

The Plan outlines ideas for improving City streets and open spaces which can be used as guidelines for future development. It forms part of the overall City Centre Public Domain Plan

Guiding directions include:

- Strengthen north-south streets and encourage east-west pedestrian permeability
- Reinforce a connected public space at Circular Quay and create a unified square from the building edge to the water
- Reinforce Martin Place as the City's premier civic and public space
- Create a linked series of park and garden spaces and upgrade existing open spaces
- Support and encourage active building edges and high-quality activation of the public domain

Planning design and management of reserves in the plan area shall apply the identified principles and strategies (note these have been included where applicable in management targets and Strategies in the PoM.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

City Plan LSPS 2036

Since 2008, the City of Sydney has been working towards a vision of a green, global and connected city. Sustainable.

Sydney 2030 captures this vision and the ambitious environmental, economic, social and cultural goals arising.

The plan reinforces 10 villages, reflecting the historic growth of Sydney. Each has its own character and contributes to the wide diversity of housing, jobs, services and recreation available to residents. The village areas typically have a centre or high street which provides services, fresh food, entertainment options and infrastructure for the community within a 5 to 10-minute walk for most people.

The plan identifies the following planning priorities

Infrastructure

- Movement for walkable neighbourhoods and a connected city
- Align development and growth with supporting infrastructure
- Supporting community wellbeing with social infrastructure

Liveability

- A creative and socially connected city
- Creating great places
- New homes for a diverse community
- Productivity
- Growing a stronger, more competitive Central Sydney
- Developing innovative and diverse business clusters in City Fringe
- Protecting industrial and urban services in the Southern Enterprise Area and evolving businesses in the Green Square-Mascot Strategic Centre

Sustainability

Protecting and enhancing the natural environment for a resilient city

Planning design and management of reserves shall apply the identified principles and strategies of the LSPS.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Creating better buildings and places to reduce emissions and waste and use water efficiently 	
	 Increasing resilience of people and infrastructure against natural and urban hazards 	
	Governance and implementation	
	 Open, accountable and collaborative planning 	

Climate Emergency Response 2020

The City of Sydney Council declared a climate emergency in June 2019, stating that climate change poses a serious risk to the people of Sydney.

The plan sets science-based targets that guided its work to reduce carbon emissions and make operations more resilient to climate-related hazards

Generally, the City seeks to take bold steps to reduce the city's environmental footprint and promoting transformative change in energy production, resource consumption, water use and climate adaptation in a way that is inclusive and supports a just transition across all communities.

Principles

- City actions are at a pace and magnitude commensurate with science-based climate observations and models to limit global heating to less than 1.5°C above pre industrial levels
- Actions are inclusive and acknowledge the First Peoples of Australia and the need for a just transition
- All City functions, activities and decisionmaking will address the climate emergency
- The City can influence others through its networks, functions and activities
- Staff across the organisation are champions of change
- Pro-active, timely communication and reporting are essential to influence and mobilise action
- An empowered community will take positive climate actions and be more resilient to future challenges

Goals

- Address climate emergency priorities in our major strategies, projects and service delivery
- 2. Decarbonise the City's procurement of products, services and assets
- 3. Empower staff to act more sustainably and become more resilient
- Streamline governance processes to support significant climate action
- 5. Use the planning system to support climate emergency priorities
- Develop, prioritise and embed communications about the climate emergency
- Support the community to take further action to address the climate emergency
- 8. Help the community access onsite and offsite renewables, including
- 9. 100 per cent GreenPower

Planning design and management of reserves shall apply the identified principles and goals for the climate action plan.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 10. Substantially increase the number of existing buildings that achieve net zero energy use and switch to recycled water within 10 years 11. Share resources and work collaboratively with other councils 12. Collaborate with allies to drive change to state and federal policies and regulations to transition to a zero carbon economy, and ensure sustainable waste and water policies 	

Community Safety Action Plan 2019-2023

Sets out the City of Sydney's contribution to making Sydney a safe and resilient place to live, visit, work and study. It describes the commitment to safety and our areas of focus for the next five years.

Priority areas are as listed

Safe streets and spaces

- Increase actual and perceived public safety in city streets and spaces and ensure they are well lit and attractive
- Promote a creative and vibrant night life to reduce alcohol related anti-social behaviour
- Improve road, public transport and pedestrian safety

Crime prevention and response

- Reduce the opportunities for crime to occur
- Contribute to reducing domestic and family violence and sexual assault
- Contribute to preventing child abuse and supporting effective responses

Ready and resilient

- Ensure Sydney knows how to prevent, prepare for, respond
- to and recover from emergencies
- Build resilient and connected communities to increase safety
- Reduce harm from drugs and alcohol

A safe global destination

- Ensure visitors feel safe and welcome in Sydney
- Promote Sydney's Safety Globally
- Help international students to live, study and work safely in Sydney

Planning design and management of reserves shall apply the identified priority areas of the Community safety Action

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Cultural Policy-and-Action-Plan 2014-2024

Plan for how the City of Sydney can unlock the creative potential of its city and its creative community

Vision

- Creativity in Sydney is visible
- Innovation is central to Sydney's creative community
- Sydney takes pride in its Aboriginal history, culture and its contemporary expression
- Cultural experiences and creative opportunities are valued and accessible
- Sydney's diversity is prized and promoted

Planning design and management of reserves shall apply the vision, strategic priorities, and founding principles of the Action Plan.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Sydney welcomes bold ideas, new visions and unexpected connections 	
	 Curiosity is encouraged and opportunities for discovery are everywhere 	
	Strategic Priorities	
	 Precinct distinctiveness and creativity in the public domain 	
	 New avenues for creative participation 	
	 Sector sustainability: surviving and thriving 	
	 Improving access, creating markets 	
	 Sharing knowledge 	
	 Global engagement 	
	Foundation principles	
	 Culture and creativity are central to all our lives and to our community's sense of identity and confidence. 	
	 Creativity is part of the human condition, and its expression defines and reflects our culture and our community. 	
	 Culture reflects, reinforces, and shapes our identity: individual identity, identification with a community and our connections to place. 	
	 Aboriginal culture, now globally recognised as the world's oldest continuous living culture, is our city's most unique and enduring asset. 	
	 Sydney's citizens and visitors have the right of access and contribute to the city's cultural and creative life and its history and heritage. 	
	 Sydney's cultural riches arise from a plethora of diverse activity at all scales, arising from the 200 nationalities that make up our city, and the many diverse communities that form bonds around identity, interests, and place. 	
	 Cultural and creative activity contribute to many community concerns and priorities including economic, social, behavioural and environmental objectives through catalysing civic participation, promoting stewardship of place, preserving cultural heritage, exploring the challenges of climate change and supporting economic development. 	
	 Initiative, experimentation and enterprise is the bedrock of fermenting a creative culture. Creative risk is a pre-condition of innovation and industry growth. 	

Cycling Strategy and Action Plan 2018-2030

Plan for making bicycle transport easier and safer, so it is an attractive and feasible option for more people.

Priorities

- 1. Connecting the network
- 2. Supporting people to ride
- 3. Supporting businesses

Planning design and management of reserves shall apply the actions of the Cycle

Purpose	Key principles	Implications for the plan of management
Recognises a 2030 target for 10 per cent of all trips in the city to be made by bike.	4. Leadership and advocacy	Plan in particular with regard to Connecting the Network Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Cycling Strategy and Action Plan 2018-2030

The master plan proposes to utilise local water resources in a way that represents a radical departure from current practice. The proposed decentralised water system can provide immediate and significant reductions in mains water consumption by using recycled water to cool and green the City contributing towards climate change adaptation

Priorities

- Reducing 10 per cent of mains water demand within the City of Sydney LGA by 2030
- Reducing 25 per cent of mains water demand within the City of Sydney's own buildings and operations by 2030
- Replacing 30 per cent of mains water demand within the City of Sydney LGA with recycled water for non-drinking uses by 2030
- Reducing 50 per cent of sediments and suspended solids and 15 per cent of nutrients currently discharged into the waterways from stormwater run-off generated within the City of Sydney LGA by 2030.

Planning design and management of reserves shall apply the priorities of the Master Plan

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Environmental Sustainability Strategy 2016-2021

The strategy and action plan addresses the areas of impact, including low-carbon city, water sensitive city, climate resilient city, zero waste city, active and connected city and green and cool city

Issue and Opportunities

- Energy efficiency existing buildings contribute around 80% of our city's emissions - Improving energy efficiency will lower energy bills and emissions
- Renewable energy at building-scale alone is insufficient to reach our city's renewable energy target of at least 33 000 gigawatt hours of electricity to be produced from renewable sources -The City is exploring opportunities to facilitate Environmental Innovation grants, supporting proponents of community renewable energy projects
- Energy storage batteries have been too expensive for most homes and businesses - The city is looking at opportunities for energy storage on our properties and to support its uptake across the city
- Low-carbon technology Waste heat can be converted into cooling via a heatdriven chiller system, and cogeneration and trigeneration low-carbon technology provide opportunities to reduce emissions

Strategies

Design for low water demand and drought resilience

Planning design and management of reserves shall apply the priorities of the Strategy

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Employ water sensitive urban design techniques Select low water demand plant species Protect existing healthy trees Plant well located canopy tree that provides summer shade and light in winter Supply of quality tree stock Select local provenance, hardy and resilient plant species Engage with local Bushcare groups for plant stock/advice Avoid disturbing existing soil profiles in areas designated for landscaping Create spaces for community gardens - community gardens are 'enablers' creating social connection opportunities for residents, neighbours, businesses Select residential development plants from BASIX to assist BASIX Water score 	

Greening Sydney Plan 2012

A greener Sydney can assist:

- To filter and improve the air we breathe
- Provide shade for our houses and streets
- Regulate sunlight to our houses and streets
- Reduce urban run-off and stormwater pollution
- Improve the appearance, economic value and liveability of our Cities
- Provide a connection to nature in our Cities

Establishes a target for expanding the urban forest – increasing canopy cover in the City of Sydney by 50% in the tear 2030 and by 70% in the year 2050

Greener streets

- Create a liveable green network of streets by planting all footpath location with trees
- Plant trees in unused road space
- Central landscaped medians, replacing paving with trees and landscape planting

More parks and open space

- Acquire more land for public open space, and tree and landscape planting
- Balance recreational and functional requirements of parks
- Build habitat parks and landscape City streets to promote and support biodiversity

Greening new development and private land

- Establish guidelines and standards for provision of open space, landscaping and urban canopy in new development
- Promote use of green roofs and green walls on new buildings and development
- Investigate provision of a grant program to provide funding for residents and businesses to plant and maintain large canopy trees on their property

Green links and urban wildlife corridors

 Building wildlife corridors and habitat pockets in residential suburbs Planning design and management of reserves shall apply the targets and strategies priorities of the Greening Sydney Plan in particular with regards to:

- Conservation and consolidation of tree canopy
- Supporting within reserves the continuation broader habitat corridors

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Planting on stormwater, gas and power easements main road and rail corridors to create green links 	
	 Undergrounding and aerial bundle cabling (ABC) of electricity services to expand and improve the quality of the urban forest 	
	Empowering the community to green our city	
	 Building social capital by empowering the community to work together to protect and strengthen the urban forest and landscape. 	
	 Supporting volunteer groups to revegetate and maintain green space and urban habitat 	
	 Developing a Junior Ranger program to encourage children to assist in the maintenance, monitoring and managing of the City's urban parks and landscape 	
	 Building community gardens to support residents in sustainable food production and community building 	
	 Establishing a City Farm Sustainability Learning Centre 	

Harbour North Public Domain Study 2012

Ideas for improving the public areas of the Harbour Village North precinct of the City which are to be used as guidelines for future development Guiding directions include:

- Improve access connectivity and wayfinding
- Create a network of linked parks and upgrade existing open spaces
- Respect and celebrate heritage, conserve and restore Observatory Hill
- Celebrate landform and harbour views
- Support Walsh Bay cultural precinct and enhance cultural ribbon connections
- Strengthen local communities and support local economies

The study notes a series of recommended projects which have been integrated into the PoM as applicable

Planning design and management of reserves in the plan area shall apply the identified principles and strategies (note these have been included where applicable in management targets and Strategies in the PoM).

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Innovate Reconciliation Action Plan 2015-2017

A RAP is the strategic framework developed by Reconciliation Australia for organisations to document and progress the aims of reconciliation within their sphere of influence. The RAP demonstrates practical actions toward reconciliation. By improving the City's work with Aboriginal and Torres Strait Islander people, the City can become a more innovative, courageous and respectful organisation.

Kev Actions

- Continue to implement the City's Principles of Cooperation with the Metropolitan Local Aboriginal Land Council
- Engage Aboriginal and Torres Strait Islander communities in the City's projects and decision-making process.
- Contribute to and strengthen networks within the local government sector to promote reconciliation.

Management of reserves shall seek to implement the key Actions of the RAP in particular providing a voice for Aboriginal and Torres Strait Islander people in Crown reserve management

Purpose	Key principles	Implications for the plan of management
	 Strengthen networks within the RAP community and promote collaboration and knowledge sharing on reconciliation. 	
	 Investigate opportunities to support Recognise: the campaign to create constitutional recognition for Aboriginal and Torres Strait Islander peoples. 	
	 Recognise Aboriginal and Torres Strait Islander histories, cultures and achievements in Sydney through the Eora Journey: Recognition in the Public Domain. 	
	 Promote cultural knowledge and understanding by establishing a local cultural centre. 	
	 Celebrate and share Aboriginal and Torres Strait Islander cultures through an annual significant event. 	
	 Acknowledge Aboriginal and Torres Strait Islander cultures and histories through the naming of places within the City. 	
	 Increase knowledge within the broader community of the history, heritage, cultures and social values of the Aboriginal and Torres Strait Islander communities of Sydney. 	
	 Show respect to traditional custodians by continuing to implement the City's Protocols for working with Aboriginal and Torres Strait Islander communities including Acknowledgement of Country and Welcome to Country protocols. 	
	 Promote economic prosperity for Aboriginal and Torres Strait Islander peoples in Sydney. 	
	 Explore opportunities to increase supplier diversity 	
	 Respond to the needs of Aboriginal and Torres Strait Islander communities through local programs and services. 	
	 Increase the effectiveness of the City's grant and sponsorship program for Torres Strait Islander groups, organisations and businesses. 	

Park Fitness Equipment Plan 2015

Reflects the Council's commitment to establishing a network of outdoor fitness equipment facilities in the local government area, complementing existing installations. The plan identifies sites and equipment for future facilities

Objectives

- Increase provision of outdoor fitness equipment, so all members of the community are within 800m of outdoor fitness equipment
- Encourage greater participation in physical activity to help the public reach their recommended levels of physical activity
- Prioritise installation of outdoor fitness equipment to ensure areas with the least fitness equipment are provided for in the next 5 years

Investigation and potential for fitness equipment in reserves shall be done in consideration of plan recommendations for siting and equipment.

Provision of fitness equipment shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
Purpose	 Engage the community, promoting greater social inclusion Ensure best practice planning and design of outdoor fitness equipment facilities Recommendations Bourke Street Park, Woolloomooloo - retain Embarkation Park, Potts Point - new facility, Parks Fitness Equipment Program Waterloo Park - new facility, Park Fitness Equipment Program. Turruwul Park - new facility, Park Fitness Equipment Program. Gunyama Park - new facility, Masterplan / Capital Upgrade Works. Alexandria Park - new facility, Park Fitness Equipment Program. Sydney Park, St Peters - retain. Perry Park, Alexandria - removal. South Sydney Rotary Park - upgrade facility, Park Fitness Equipment Program. 	
	 Victoria Park - new facility, Masterplan / Capital Works Upgrade. Johnstons Creek Parklands - new facility, 	
	Masterplan / Capital Works Upgrade. * - Bicentennial Park - removal, replaced by new facility at Johnstons Creek Parklands. *	
	 Wentworth Park, Glebe – retain Pirrama Park - new facility, Park Fitness Equipment Program 	
	 Observatory Hill Park, Millers Point - expanded facility, Park Fitness Equipment Program. 	

Urban Ecology Strategic Action Plan 2014

A vision for the Plan is to restore and conserve resilient urban ecosystems that support a diverse range of locally indigenous flora and fauna species, and in so doing to create a liveable City for all of its inhabitants

Strategic Action Plan

Objectives and targets are identified for the following:

Locally indigenous vegetation

- Protect, expand and improve condition of naturally occurring locally indigenous vegetation, including possible remnants.
- Increase the extent of bush restoration sites across the LGA and maintain sites in good condition.
- Re-establish representative patches of the likely original vegetation communities.

Fauna

 Protect and enhance sites that provide habitat for priority fauna species. Management of reserves shall seek to implement the key Actions of the Plan where possible

Ecology related actions shall also consider relationship to other park values and uses, and the core objectives of the applicable community land category.

Purpose	Key principles	Implications for the plan of management
	 Increase the distribution and abundance of priority fauna species across the LGA Habitat connections 	
	 Improve habitat connectivity across the LGA, particularly between priority sites, and between identified habitat areas in adjoining LGAs. 	

Urban Forest Strategy 2013

Plan for development and protection of the City's urban forest

Motivations

- Urban forests play a vital role in the health, social framework and economic sustainability of a city
- Trees improve our air, soil and water quality, while also improving mental health and wellbeing
- Canopy coverage over paved surfaces is a cost-effective means of mitigating urban heat islands
- This will also reduce emissions of hydrocarbons involved in ozone depletion, while increasing pavement longevity
- An Urban Forest Strategy will assist the City in managing the conceptual shift from dealing with trees individually, to managing vegetation as a collective and integrated canopy

Key Initiatives and Objectives

- Prioritise maintenance and protection of existing tree population – maximise benefits received from this asset
- Increase average total canopy cover from current 15/5% to 23.35% by 2030, and then to 27.13% by 2050, through targeted programs for trees in streets, parks and private property
- Improve age spread of street and park trees by increasing species diversity, while also ensuring the population does not compromise more than 40% for any particular family, 30% for any particular genus, and 10% for any one species
- The City will engage and educate the community on the benefits of trees and their management requirements, assisting community participation in the greening of Sydney

Management of reserves shall seek to implement the key Actions of the Strategy where possible

Tree canopy actions shall also consider relationship to other park values and uses, and the core objectives of the applicable community land category.

Water Savings Action Plan 2012

Identifies the actions required to sustainably manage potable water consumption while delivering high quality parks and urban landscape

Key Issues

- Water use is variable
- Expectation Maintenance and water use are directly influenced by expectations for parkland presentation.

Management of reserves shall seek to implement the key Actions of the Plan where possible

Tree canopy actions shall also consider relationship to other

Purpose	Key principles	Implications for the plan of management
	 Demand – Parks are maintained for the enjoyment and use of the community. Management of parklands and the subsequent water use is influenced by the demands on use for parklands. 	park values and uses, and the core objectives of the applicable community land category
	 Increase in irrigated area 	
	 Timing of water restrictions – It should be noted that in 2006 when base line figures for 2030 were taken, Sydney Water had rigorous restrictions on water use in parklands. 	
	 Accuracy of information- 	
	 Specialised technology and consistency of information – Progression in water management has seen the development of a number of tools for managing water use, and subsequently managing data. Consistency in information is essential when measuring water efficiency. 	
	Key actions to be delivered:	
	 Exceeding the Sustainable Sydney 2030 target of 10% recycled water usage in the City's Parks; 	
	 Change of water consumption measurement from an absolute target to a water efficiency measure of litres per square metre; 	
	 Installation of smart meters to improve the measurement of non-potable water use at 30 sites; 	
	 Set water budgets for the City's top 30 water using parks which allow for average, dry and wet years; 	
	 Construct storm water harvesting and treatments systems at Alexandria Park, Waterloo Oval and Pirrama Park (old part); 	
	 Connect Erskineville Oval to the Sydney Park water re-use project; 	
	Upgrade irrigations systems at Alexandria Park, Waterloo Oval, Jubilee Oval and Pirrama Park (old part); and,	
	 Implement an irrigation testing and efficiency program on the top 10 water using parks. 	

